## GENERAL ASSEMBLY OF NORTH CAROLINA SESSION 2009

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Short Title:

## **SENATE BILL 831**

Extend Permits Regarding Land Development.

	Sponsors:	Senators Clodfelter; Hoyle and Jenkins.				
	Referred to:	Commerce.				
		March 25, 2009				
1		A BILL TO BE ENTITLED				
2	AN ACT T	O EXTEND CERTAIN PERMITS AND APPROVALS AFFECTING THE				
3 4		AL DEVELOPMENT OF REAL PROPERTY LOCATED WITHIN THE STATE RTH CAROLINA, THEREBY SUPERSEDING ALL STATUTORY AND				
5	REGULATORY REQUIREMENTS TO THE CONTRARY.					
6	The General Assembly of North Carolina enacts:					
7	<b>SECTION 1.</b> This act shall be known and may be cited as the "Permit Extension					
8	Act of 2009.'	•				
9	SI	ECTION 2. The General Assembly makes the following findings:				
10	(1	) There exists a state of economic emergency in the State of North Carolina				
11		and the nation, which has drastically affected various segments of the North				
12		Carolina economy, but none as severely as the State's banking, real estate,				
13		and construction sectors.				
14	(2	•				
15		creation, bundling, and widespread selling of leveraged securities, such as				
16		credit default swaps, and due to excessive defaults on sub-prime mortgages				
17		and the resultant foreclosures on a vast scale, thereby widening the mortgage				
18		finance crisis. The extreme tightening of lending standards for home buyers				
19		and other real estate borrowers has reduced access to the capital markets.				
20	(3					
21		estate developers and redevelopers, including homebuilders, and				
22		commercial, office, and industrial developers, have experienced an				
23		industry-wide decline, including reduced demand, cancelled orders,				
24		declining sales and rentals, price reductions, increased inventory, fewer				
25		buyers who qualify to purchase homes, layoffs, and scaled back growth				
26		plans.				
27	(4					
28		approvals for subdivisions, site plans, and variances can be difficult, time				
29		consuming, and expensive, both for private applicants and government				
30	(5	bodies.				
31	(5					
32 33		wetlands permits, treatment works approvals, on-site wastewater disposal				
33 34		permits, stream encroachment permits, flood hazard area permits, highway				
34 35		access permits, and numerous waivers and variances, can be difficult and expensive; further, changes in the law can render these approvals, if expired				
35 36		or lapsed, difficult to renew or re-obtain.				
50		or import, unificant to renew or re-obtain.				



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(Public)

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1 2	(6)	County and municipal governments, including local authorities, obtain permits and approvals from State go	vernment agencies,
3		particularly the Department of Environment and Natura	l Resources, which
4		permits and approvals may expire or lapse due to the st	•
5		and the inability of both the public sector and the privat	te sector to proceed
6		with projects authorized by the permit or approval.	
7	(7)	County and municipal governments also obtain determ	
8		plan consistency, conformance, or endorsement with Star	
9		from State and regional government entities that may exp	ire or lapse without
0		implementation due to the state of the economy.	
1	(8)	The current national recession has severely weakened th	<b>U</b>
2		and many landowners and developers are seeing their li	
3		by the lack of credit and dearth of buyers and tenants, due	
4		estate financing and the building industry, uncertainty of	
5		economy, and increasing levels of unemployment i	n the construction
.6		industry.	
7	(9)	The construction industry and related trades are sustaining	
8		losses, and the lapsing of government development	t approvals would
.9		exacerbate, if not addressed, those losses.	
20	(10)	Financial institutions that lent money to property ow	
21		developers are experiencing erosion of collateral and d	1
22		assets as permits and approvals expire, and the extension	-
23		and approvals is necessary to maintain the value of the	e collateral and the
24		solvency of financial institutions throughout the State.	
25	(11)	Due to the current inability of builders and their pu	irchasers to obtain
26			more and more
27		once-approved permits are expiring or lapsing and, as the	ese approvals lapse,
28		lenders must reappraise and thereafter substantially	lower real estate
29		valuations established in conjunction with approved	1 0
30		requiring the reclassification of numerous loans which,	in turn, affects the
81		stability of the banking system and reduces the funds	available for future
32		lending, thus creating more severe restrictions on cred	it and leading to a
33		vicious cycle of default.	
34	(12)	As a result of the continued downturn of the economy	, and the continued
35		expiration of approvals that were granted by State and lo	
86		is possible that thousands of government actions will	be undone by the
37		passage of time.	
38	(13)	Obtaining an extension of an approval pursuant to ex	<u> </u>
39		regulatory provisions can be both costly in terms of	time and financial
0		resources and insufficient to cope with the extent of the	ne present financial
1		conditions; moreover, the costs imposed fall on the pu	blic as well as the
12		private sector.	
13	(14)	Obtaining extensions of approvals granted by State gover	mment is frequently
4		impossible, always difficult, and always expensive, and	no policy reason is
15		served by the expiration of these permits, which were a	approved only after
6		thorough review of the application.	
17	(15)	It is the purpose of this act to prevent the wholesale aban	donment of already
8		approved projects and activities due to the present unit	favorable economic
19		conditions, by tolling the term of these approvals for a f	
50		as the economy improves, thereby preventing a waste of	-
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1	SEC	TION 3. Definitions. – As used in this act, the following defi	nitions apply:
2	(1)	Approval Except as otherwise provided in Section 4	of this act, any
3		detailed statement by a State agency under G.S. 113A	-4; any detailed
4		statement submitted by a special-purpose unit of government	ment or a private
5		developer of a major development project under G.S. 113A	-8; any finding of
6		no significant impact prepared by a State agency under Ar	ticle 1 of Chapter
7		113A of the General Statutes; any approval of an erosion a	
8		control plan granted by a local government or by the	
9		Sedimentation Control Commission under Article 4 of Cha	-
10		General Statutes; any permit for major development or mi	· ·
11		as defined in G.S. 113A-118, or any other permit issued u	
12		Area Management Act (CAMA), Part 4 of Article 7 of Cha	•
13		General Statutes; any building permit issued under Article	
14		of the General Statutes; any discharge or nondischarge pe	
15		Part 1 of Article 21 of Chapter 143 of the General Star	
16		origination certifications issued under Article 21 of Ch	1
17		General Statutes; any water quality certification under Arti	-
18		143 of the General Statutes; any air quality permit	•
19		Environmental Management Commission under Article 21	
20		Statutes; any approval by a county of sketch plans, prelin	• 1 • 1
21 22		regarding a subdivision of land, a site specific development	1 1
22 23		development plan, a development permit, or a building per	
23 24		18 of Chapter 153A of the General Statutes; any approval b plans, preliminary plats, or plats regarding a subdivisio	
24 25		specific development plan or a phased development plan	
23 26		agreement, or a building permit under Article 19 of Cha	· ·
20 27		General Statutes; any certificate of appropriateness issued	L
28		commission of a city under Part 3C of Article 19 of Cha	
20 29		General Statutes; when the approval under this subdivision	
30		development of land and whether the approval under this	1
31		the form of a permit, approval, license, certificat	
32		determination, interpretation, exemption, variance, excepti	
33		of interpretation, no further action letter, agreement, or an	
34		or administrative decision that allows the development to pr	
35	(2)	Area of environmental concern. – An area designated und	
36		by the Coastal Resources Commission.	
37	(3)	Development The division of a parcel of land into two	or more parcels,
38		the construction, reconstruction, conversion, structural alte	ration, relocation,
39		or enlargement of any building or other structure or fa	cility, or of any
40		grading, soil removal or relocation, excavation or landfi	
41		change in the use of any building or other structure or lan	d or extension of
42		the use of land.	
43	(4)	Extension period. – The period beginning January 1, 200	7, and continuing
44		through December 31, 2010.	
45	(5)	Government. – Any municipal, county, regional, or State go	•
46		agency, department, commission, or other instrumentality th	
47	(6)	Substantially altered. – Any change to the plans regard	• • • •
48		under subdivision (1) of this section that does not con	-
49 50		amendment" or a "new permit," including a change	-
50		corporate structure of a permitted facility, a change to the	-
51		subject of the approval that increases by ten percent (1)	J%) or more the

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population or the geographic area to be served by the development project,
or a change in the category or characterization of the development project.
As used in this subdivision, "permit" includes any license, certification,
permission, determination, interpretation, exemption, variance, exception,
waiver, letter of interpretation, no further action letter, agreement, or any
other executive or administrative decision that allows a development or
governmental project to proceed.
SECTION 4.(a) For any government approval in existence during the extension
period, the running of the period of approval is automatically suspended for the extension
period, except as otherwise provided hereunder; however, the tolling provided for herein shall
not extend the government approval more than six months beyond the conclusion of the
extension period. Nothing in this act shall shorten the duration that any approval would have
had in the absence of this act, nor shall this act prohibit the granting of such additional
extensions as are provided by law when the tolling granted by this act expires.
<b>SECTION 4.(b)</b> Nothing in this act shall be deemed to extend or purport to extend:
(1) Any permit or approval under Section 3 of this act when the permit or
approval is for a development project that has been substantially altered
since the permit or approval was granted, as determined by the government
that granted the permit or approval.
(2) Any permit or approval issued by the government of the United States or any
agency or instrumentality thereof, or to any permit or approval by whatever
authority issued of which the duration of effect or the date or terms of its
expiration are specified or determined by or pursuant to law or regulation of
the federal government or any of its agencies or instrumentalities.
(3) Any permit or approval issued within an area of environmental concern.
(4) Any Department of Transportation permit other than a right-of-way permit. SECTION 4 (a) This set shall not effect any administrative consent order issued by
<b>SECTION 4.(c)</b> This act shall not affect any administrative consent order issued by the Department of Environment and Natural Resources in effect or issued during the extension
period.
<b>SECTION 4.(d)</b> Nothing in this act shall affect the ability of the Secretary of
Environment and Natural Resources to revoke or modify a specific permit or approval, or
extension thereof pursuant to this act, when that specific permit or approval contains language
authorizing the modification or revocation of the permit or approval by the Department of
Environment and Natural Resources. Nothing in this act shall affect the ability of the
Environmental Management Commission to revoke or modify a specific permit or approval, or
extension thereof pursuant to this act, when that specific permit or approval contains language
authorizing the modification or revocation of the permit or approval by the Environmental
Management Commission.
<b>SECTION 4.(e)</b> In the event that any approval tolled pursuant to this act is based
upon the connection to a sanitary sewer system, the approval's extension shall be contingent
upon the availability of sufficient capacity, on the part of the treatment facility, to
accommodate the development whose approval has been extended. If sufficient capacity is no
available, those permit holders whose approvals have been extended shall have priority with
regard to the further allocation of gallonage over those approval holders who have not received
approval of a hookup prior to the effective date of this act. Priority regarding the distribution of
further gallonage to any permit holder who has received the extension of an approval pursuant
to this act shall be allocated in order of the granting of the original approval of the connection.
<b>SECTION 4.(f)</b> Nothing in this act shall be construed or implemented in such a
way as to modify any requirement of law that is necessary to retain federal delegation to, or

48 **SECTION 4.(f)** Nothing in this act shall be construed or implemented in such a 49 way as to modify any requirement of law that is necessary to retain federal delegation to, or 50 assumption by, the State of the authority to implement a federal law or program.

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1 **SECTION 5.** Each State agency shall, within 30 days after the effective date of this 2 act, place a notice in the North Carolina Register tolling all approvals in conformance with this 3 act.

4 **SECTION 6**. The provisions of this act shall be liberally construed to effectuate 5 the purposes of this act.

6 **SECTION 7.** This act is effective when it becomes law.