

GENERAL ASSEMBLY OF NORTH CAROLINA  
SESSION 2001

H

1

HOUSE BILL 1641

Short Title: Interstate Compact/Supervision of Offenders. (Public)

Sponsors: Representative Culpepper.

Referred to: Judiciary II.

June 13, 2002

1 A BILL TO BE ENTITLED  
2 AN ACT TO ADOPT THE PROVISIONS OF THE REVISED INTERSTATE  
3 COMPACT FOR THE SUPERVISION OF ADULT OFFENDERS AND TO  
4 APPROPRIATE FUNDS FOR NORTH CAROLINA'S ASSESSMENT AS A  
5 MEMBER OF THAT COMPACT.

6 The General Assembly of North Carolina enacts:

7 **SECTION 1.** Chapter 148 of the General Statutes is amended by adding a  
8 new Article to read:

9 "Article 4B.

10 "Interstate Compact for the Supervision of Adult Offenders.

11 **"§ 148-65.4. Short title.**

12 This Article may be cited as "The Interstate Compact for the Supervision of Adult  
13 Offenders".

14 **"§ 148-65.5. Governor to execute compact; form of compact.**

15 The Governor of North Carolina is authorized and directed to execute a compact on  
16 behalf of the State of North Carolina with any of the United States legally joining  
17 therein in the form substantially as follows:

18 Preamble.

19  
20  
21 Whereas: The Interstate Compact for the Supervision of Parolees and Probationers  
22 was established in 1937, it is the earliest corrections "compact" established among the  
23 states, and has not been amended since its adoption over 62 years ago;

24 Whereas: This compact is the only vehicle for the controlled movement of adult  
25 parolees and probationers across state lines, and it currently has jurisdiction over more  
26 than a quarter of a million offenders;

27 Whereas: The complexities of the compact have become more difficult to  
28 administer, and many jurisdictions have expanded supervision expectations to include

1 currently unregulated practices such as victim input, victim notification requirements,  
2 and sex offender registration;

3 Whereas: After hearings, national surveys, and a detailed study by a task force  
4 appointed by the National Institute of Corrections, the overwhelming recommendation  
5 has been to amend the document to bring about an effective management capacity that  
6 addresses public safety concerns and offender accountability;

7 Whereas: The General Assembly hereby finds, determines, and declares that this act  
8 is necessary for the immediate preservation of the public peace, health, and safety. The  
9 Governor is hereby authorized and directed to enter into a compact on behalf of the  
10 State of North Carolina with any state of the United States and other territorial  
11 possessions of the United States legally joining therein in the form substantially as  
12 follows;

13 Whereas: Upon the adoption of this Interstate Compact for Adult Offender  
14 Supervision, it is the intention of the General Assembly to repeal the previous Interstate  
15 Compact for the Supervision of Parolees and Probationers one year after the effective  
16 date of this Compact.

17  
18 Article I.

19 Purpose.  
20

21 (a) The compacting states to this Interstate Compact recognize that each state is  
22 responsible for the supervision of adult offenders in the community who are authorized  
23 pursuant to the bylaws and rules of this compact to travel across state lines both to and  
24 from each compacting state in such a manner as to track the location of offenders,  
25 transfer supervision authority in an orderly and efficient manner, and when necessary  
26 return offenders to the originating jurisdictions. The compacting states also recognize  
27 that Congress, by enacting the Crime Control Act, 4 U.S.C. Section 112 (1965), has  
28 authorized and encouraged compacts for cooperative efforts and mutual assistance in  
29 the prevention of crime.

30 (b) It is the purpose of this compact and the Interstate Commission created  
31 hereunder, through means of joint and cooperative action among the compacting states:

32 (1) To provide the framework for the promotion of public safety and to  
33 protect the rights of victims through the control and regulation of the  
34 interstate movement of offenders in the community;

35 (2) To provide for the effective tracking, supervision, and rehabilitation of  
36 these offenders by the sending and receiving states; and

37 (3) To equitably distribute the costs, benefits, and obligations of the  
38 compact among the compacting states.

39 (c) In addition, this compact will:

40 (1) Create an Interstate Commission which will establish uniform  
41 procedures to manage the movement between states of adults placed  
42 under community supervision and released to the community under the  
43 jurisdiction of courts, paroling authorities, corrections, or other

- 1 criminal justice agencies, which will promulgate rules to achieve the  
2 purpose of this compact;  
3 (2) Ensure an opportunity for input and timely notice to victims and to  
4 jurisdictions where defined offenders are authorized to travel or to  
5 relocate across state lines;  
6 (3) Establish a system of uniform data collection, access to information on  
7 active cases by authorized criminal justice officials, and regular  
8 reporting of compact activities to heads of state councils, state  
9 executive, judicial, and legislative branches and criminal justice  
10 administrators;  
11 (4) Monitor compliance with rules governing interstate movement of  
12 offenders and initiate interventions to address and correct  
13 noncompliance; and  
14 (5) Coordinate training and education regarding regulations of interstate  
15 movement of offenders for officials involved in such activity.  
16 (d) The compacting states recognize that there is no "right" of any offender to  
17 live in another state and that duly accredited officers of a sending state may at all times  
18 enter a receiving state and there apprehend and retake any offender under supervision  
19 subject to the provision of this compact and bylaws and rules promulgated hereunder. It  
20 is the policy of the compacting states that the activities conducted by the Interstate  
21 Commission created herein are the formation of the public policies and are therefore  
22 public business.

23  
24 Article II.  
25 Definitions.  
26

- 27 (a) As used in this compact, unless the context clearly requires a different  
28 construction:  
29 (1) "Adult" means both individuals legally classified as adults and  
30 juveniles treated as adults by court order, statute, or operation of law.  
31 (2) "Bylaws" means those bylaws established by the Interstate  
32 Commission for its governance, or for directing or controlling the  
33 Interstate Commission's actions or conduct.  
34 (3) "Compact Administrator" means the individual in each compacting  
35 state appointed pursuant to the terms of this compact responsible for  
36 the administration and management of the state's supervision and  
37 transfer of offenders subject to the terms of this compact, the rules  
38 adopted by the Interstate Commission, and policies adopted by the  
39 State Council under this compact.  
40 (4) "Compacting State" means any state which has enacted the enabling  
41 legislation for this compact.  
42 (5) "Commissioner" means the voting representative of each compacting  
43 state appointed pursuant to Article III of this compact.

- 1           (6)    "Interstate Commission" means the Interstate Commission for Adult  
2           Offender Supervision established by this compact.
- 3           (7)    "Member" means the commissioner of a compacting state or designee,  
4           who shall be a person officially connected with the commissioner.
- 5           (8)    "Noncompacting State" means any state which has not enacted the  
6           enabling legislation for this compact.
- 7           (9)    "Offender" means an adult placed under, or subject to, supervision as  
8           the result of the commission of a criminal offense and released to the  
9           community under the jurisdiction of courts, paroling authorities,  
10           corrections, or other criminal justice agencies.
- 11          (10)   "Person" means any individual, corporation, business enterprise, or  
12           other legal entity, either public or private.
- 13          (11)   "Rules" means acts of the Interstate Commission, duly promulgated  
14           pursuant to Article VIII of this compact, substantially affecting  
15           interested parties in addition to the Interstate Commission, which shall  
16           have the force and effect of law in the compacting states.
- 17          (12)   "State" means a state of the United States, the District of Columbia,  
18           and any other territorial possessions of the United States.
- 19          (13)   "State Council" means the resident member of the State Council for  
20           Interstate Adult Offender Supervision created by each state under  
21           Article III of this compact.

22  
23                                    Article III.

24                                    The Compact Commission.

25  
26        (a)    The compacting states hereby create the "Interstate Commission for Adult  
27        Offender Supervision." The Interstate Commission shall be a body corporate and joint  
28        agency of the compacting states. The Interstate Commission shall have all the  
29        responsibilities, powers, and duties set forth herein, including the power to sue and be  
30        sued, and such additional powers as may be conferred upon it by subsequent action of  
31        the respective legislatures of the compacting states in accordance with the terms of this  
32        compact.

33        (b)    The Interstate Commission shall consist of commissioners selected and  
34        appointed by resident members of a State Council for Interstate Adult Offender  
35        Supervision for each state. In addition to the commissioners who are the voting  
36        representatives of each state, the Interstate Commission shall include individuals who  
37        are not commissioners but who are members of interested organizations; such  
38        noncommissioner members must include a member of the national organizations of  
39        governors, legislators, state chief justices, attorneys general and crime victims. All  
40        noncommissioner members of the Interstate Commission shall be ex officio (nonvoting)  
41        members. The Interstate Commission may provide in its bylaws for such additional, ex  
42        officio, nonvoting members as it deems necessary.

43        (c)    Each compacting state represented at any meeting of the Interstate  
44        Commission is entitled to one vote. A majority of the compacting states shall constitute

1 a quorum for the transaction of business, unless a larger quorum is required by the  
2 bylaws of the Interstate Commission.

3 (d) The Interstate Commission shall meet at least once each calendar year. The  
4 chairperson may call additional meetings and, upon the request of 27 or more  
5 compacting states, shall call additional meetings. Public notice shall be given of all  
6 meetings and meetings shall be open to the public.

7 (e) The Interstate Commission shall establish an executive committee which  
8 shall include commission officers, members, and others as shall be determined by the  
9 bylaws. The executive committee oversees the day-to-day activities managed by the  
10 executive director and Interstate Commission staff; administers enforcement and  
11 compliance with the provisions of the compact, its bylaws, and as directed by the  
12 Interstate Commission; and performs other duties as directed by the commission or set  
13 forth in the bylaws.

14  
15 Article IV.  
16 The State Council.  
17

18 (a) Each member state shall create a State Council for Interstate Adult Offender  
19 Supervision which shall be responsible for the appointment of the commissioner who  
20 shall serve on the Interstate Commission from that state. Each state council shall appoint  
21 as its commissioner the Compact Administrator from that state to serve on the Interstate  
22 Commission in such capacity under or pursuant to applicable law of the member state.  
23 While each member state may determine the membership of its own state council, its  
24 membership must include at least one representative from the legislative, judicial, and  
25 executive branches of government, victims groups, and compact administrators.

26 (b) Each compacting state retains the right to determine the qualifications of the  
27 Compact Administrator, who shall be appointed by the state council or by the Governor  
28 in consultation with the legislature and the judiciary. In addition to appointment of its  
29 own commissioner to the National Interstate Commission, each state council shall  
30 exercise oversight and advocacy concerning its participation in Interstate Commission  
31 activities and other duties as may be determined by each member state including, but  
32 not limited to, development of policy operations and procedures of the compact within  
33 that state.

34  
35 Article V.  
36 Powers and Duties of the Interstate Commission.  
37

38 The Interstate Commission shall have the following powers:

39 (1) To adopt a seal and suitable bylaws governing the management and  
40 operation of the Interstate Commission.

41 (2) To promulgate rules which shall have the force and effect of statutory  
42 law and shall be binding in the compacting states to the extent and in  
43 the manner provided in this compact.

- 1           (3)    To oversee, supervise, and coordinate the interstate movement of  
2           offenders subject to the terms of this compact and any bylaws adopted  
3           and rules promulgated by the compact commission.
- 4           (4)    To enforce compliance with compact provisions, Interstate  
5           Commission rules, and bylaws, using all necessary and proper means,  
6           including, but not limited to, the use of judicial process.
- 7           (5)    To establish and maintain offices.
- 8           (6)    To purchase and maintain insurance and bonds.
- 9           (7)    To borrow, accept, or contract for services of personnel, including, but  
10          not limited to, members and their staffs.
- 11          (8)    To establish and appoint committees and hire staff when it deems  
12          necessary for the carrying out of its functions including, but not  
13          limited to, an executive committee as required by Article III which  
14          shall have the power to act on behalf of the Interstate Commission in  
15          carrying out its powers and duties hereunder.
- 16          (9)    To elect or appoint such officers, attorneys, employees, agents, or  
17          consultants, and to fix their compensation, define their duties, and  
18          determine their qualifications; and to establish the Interstate  
19          Commission's personnel policies and programs relating to, among  
20          other things, conflicts of interest, rates of compensation, and  
21          qualifications of personnel.
- 22          (10)   To accept any and all donations and grants of money, equipment,  
23          supplies, materials, and services, and to receive, utilize, and dispose of  
24          same.
- 25          (11)   To lease, purchase, accept contributions or donations of, or otherwise  
26          to own, hold, improve, or use any property, real, personal, or mixed.
- 27          (12)   To sell, convey, mortgage, pledge, lease, exchange, abandon, or  
28          otherwise dispose of any property, real, personal, or mixed.
- 29          (13)   To establish a budget and make expenditures and levy dues as  
30          provided in Article X of this compact.
- 31          (14)   To sue or be sued.
- 32          (15)   To provide for dispute resolution among compacting states.
- 33          (16)   To perform such functions as may be necessary or appropriate to  
34          achieve the purposes of this compact.
- 35          (17)   To report annually to the legislatures, governors, judiciary, and state  
36          councils of the compacting states concerning the activities of the  
37          Interstate Commission during the preceding year. Such reports shall  
38          also include any recommendations that may have been adopted by the  
39          Interstate Commission.
- 40          (18)   To coordinate education, training, and public awareness regarding the  
41          interstate movement of offenders for officials involved in such  
42          activity.
- 43          (19)   To establish uniform standards for the reporting, collecting, and  
44          exchanging of data.

Article VI.Organization and Operation of the Interstate Commission.

(a) Bylaws. – The Interstate Commission shall, by a majority of the members, within 12 months of the first Interstate Commission meeting, adopt bylaws to govern its conduct as may be necessary or appropriate to carry out the purposes of the compact, including, but not limited to:

- (1) Establishing the fiscal year of the Interstate Commission;
- (2) Establishing an executive committee and such other committees as may be necessary and providing reasonable standards and procedures:
  - a. For the establishment of committees, and
  - b. Governing any general or specific delegation of any authority or function of the Interstate Commission;
- (3) Providing reasonable procedures for calling and conducting meetings of the Interstate Commission, and ensuring reasonable notice of each such meeting;
- (4) Establishing the titles and responsibilities of the officers of the Interstate Commission;
- (5) Providing reasonable standards and procedures for the establishment of the personnel policies and programs of the Interstate Commission. Notwithstanding any civil service or other similar laws of any compacting state, the bylaws shall exclusively govern the personnel policies and programs of the Interstate Commission;
- (6) Providing a mechanism for winding up the operations of the Interstate Commission and the equitable return of any surplus funds that may exist upon the termination of the compact after the payment and/or reserving of all of its debts and obligations;
- (7) Providing transition rules for "start-up" administration of the compact; and
- (8) Establishing standards and procedures for compliance and technical assistance in carrying out the compact.

(b) Officers and Staff. – The Interstate Commission shall, by a majority of the members, elect from among its members a chair and a vice-chair, each of whom shall have such authorities and duties as may be specified in the bylaws. The chair or, in the chair's absence or disability, the vice-chair, shall preside at all meetings of the Interstate Commission. The officers so elected shall serve without compensation or remuneration from the Interstate Commission; provided that, subject to the availability of budgeted funds, the officers shall be reimbursed for any actual and necessary costs and expenses incurred by them in the performance of their duties and responsibilities as officers of the Interstate Commission.

The Interstate Commission shall, through its executive committee, appoint or retain an executive director for such period, upon such terms and conditions and for such compensation as the Interstate Commission may deem appropriate. The executive

1 director shall serve as secretary to the Interstate Commission, and hire and supervise  
2 such other staff as may be authorized by the Interstate Commission, but shall not be a  
3 member.

4 (c) Corporate Records of the Interstate Commission. – The Interstate  
5 Commission shall maintain its corporate books and records in accordance with the  
6 bylaws.

7 (d) Qualified Immunity, Defense, and Indemnification. – The members, officers,  
8 executive director, and employees of the Interstate Commission shall be immune from  
9 suit and liability, either personally or in their official capacity, for any claim for damage  
10 to or loss of property or personal injury or other civil liability caused or arising out of  
11 any actual or alleged act, error, or omission that occurred within the scope of Interstate  
12 Commission employment, duties, or responsibilities; provided, that nothing in this  
13 paragraph shall be construed to protect any such person from suit and/or liability for any  
14 damage, loss, injury, or liability caused by the intentional or willful and wanton  
15 misconduct of any such person.

16 The Interstate Commission shall defend the commissioner of a compacting state, or  
17 the commissioner's representatives or employees, or the Interstate Commission's  
18 representatives or employees, in any civil action seeking to impose liability, arising out  
19 of any actual or alleged act, error, or omission that occurred within the scope of  
20 Interstate Commission employment, duties, or responsibilities, or that the defendant had  
21 a reasonable basis for believing occurred within the scope of Interstate Commission  
22 employment, duties or responsibilities; provided, that the actual or alleged act, error, or  
23 omission did not result from intentional wrongdoing on the part of such person.

24 The Interstate Commission shall indemnify and hold the commissioner of a  
25 compacting state, the appointed designee or employees, or the Interstate Commission's  
26 representatives or employees, harmless in the amount of any settlement or judgment  
27 obtained against such persons arising out of any actual or alleged act, error, or omission  
28 that occurred within the scope of Interstate Commission employment, duties or  
29 responsibilities, or that such persons had a reasonable basis for believing occurred  
30 within the scope of Interstate Commission employment, duties, or responsibilities,  
31 provided that the actual or alleged act, error, or omission did not result from gross  
32 negligence or intentional wrongdoing on the part of such person.

33  
34 Article VII.

35 Activities of the Interstate Commission.

36  
37 (a) The Interstate Commission shall meet and take such actions as are consistent  
38 with the provisions of this compact.

39 (b) Except as otherwise provided in this compact and unless a greater percentage  
40 is required by the bylaws, in order to constitute an act of the Interstate Commission,  
41 such act shall have been taken at a meeting of the Interstate Commission and shall have  
42 received an affirmative vote of a majority of the members present.

43 (c) Each member of the Interstate Commission shall have the right and power to  
44 cast a vote to which the compacting state is entitled and to participate in the business



1 and affairs of the Interstate Commission. A member shall vote in person on behalf of the  
2 state and shall not delegate a vote to another member state. However, a state council  
3 shall appoint another authorized representative, in the absence of the commissioner  
4 from that state, to cast a vote on behalf of the member state at a specified meeting. The  
5 bylaws may provide for members' participation in meetings by telephone or other means  
6 of telecommunication or electronic communication. Any voting conducted by  
7 telephone, or other means of telecommunication or electronic communication shall be  
8 subject to the same quorum requirements of meetings where members are present in  
9 person.

10 (d) The Interstate Commission shall meet at least once during each calendar year.  
11 The chairperson of the Interstate Commission may call additional meetings at any time  
12 and, upon the request of a majority of the members, shall call additional meetings.

13 (e) The Interstate Commission's bylaws shall establish conditions and procedures  
14 under which the Interstate Commission shall make its information and official records  
15 available to the public for inspection or copying. The Interstate Commission may  
16 exempt from disclosure any information or official records to the extent they would  
17 adversely affect personal privacy rights or proprietary interests. In promulgating such  
18 rules, the Interstate Commission may make available to law enforcement agencies  
19 records and information otherwise exempt from disclosure, and may enter into  
20 agreements with law enforcement agencies to receive or exchange information or  
21 records subject to nondisclosure and confidentiality provisions.

22 (f) Public notice shall be given of all meetings and all meetings shall be open to  
23 the public, except as set forth in the rules or as otherwise provided in the compact. The  
24 Interstate Commission shall promulgate rules consistent with the principles contained in  
25 the "Government in Sunshine Act," U.S.C. Section 552(b), as may be amended. The  
26 Interstate Commission and any of its committees may close a meeting to the public  
27 where it determines by two-thirds vote that an open meeting would be likely to:

- 28 (1) Relate solely to the Interstate Commission's internal personnel  
29 practices and procedures;
- 30 (2) Disclose matters specifically exempted from disclosure by statute;
- 31 (3) Disclose trade secrets or commercial or financial information which is  
32 privileged or confidential;
- 33 (4) Involve accusing any person of a crime or formally censuring any  
34 person;
- 35 (5) Disclose information of a personal nature where disclosure would  
36 constitute a clearly unwarranted invasion of personal privacy;
- 37 (6) Disclose investigatory records compiled for law enforcement purposes;
- 38 (7) Disclose information contained in or related to examination, operating,  
39 or condition reports prepared by, on behalf of, or for the use of, the  
40 Interstate Commission with respect to a regulated entity for the  
41 purpose of regulation or supervision of such entity;
- 42 (8) Disclose information, the premature disclosure of which would  
43 significantly endanger the life of a person or the stability of a regulated  
44 entity; and

1           (9) Specifically relate to the Interstate Commission's issuance of a  
2           subpoena, or its participation in a civil action or proceeding.

3           (g) For every meeting closed pursuant to this provision, the Interstate  
4           Commission's chief legal officer shall publicly certify that, in the officer's opinion, the  
5           meeting may be closed to the public, and shall reference each relevant exemptive  
6           provision. The Interstate Commission shall keep minutes which shall fully and clearly  
7           describe all matters discussed in any meeting and shall provide a full and accurate  
8           summary of any actions taken, and the reasons therefor, including a description of each  
9           of the views expressed on any item and the record of any recall vote (reflected in the  
10           vote of each member on the question). All documents considered in connection with any  
11           action shall be identified in such minutes.

12           (h) The Interstate Commission shall collect standardized data concerning the  
13           interstate movement of offenders as directed through its bylaws and rules which shall  
14           specify the data to be collected, the means of collection, and data exchange and  
15           reporting requirements.

16  
17   Article VIII.

18   Rule-making Functions of the Interstate Commission.

19  
20           (a) The Interstate Commission shall promulgate rules in order to effectively and  
21           efficiently achieve the purposes of the compact including transition rules governing  
22           administration of the compact during the period in which it is being considered and  
23           enacted by the states.

24           (b) Rule making shall occur pursuant to the criteria set forth in this article and the  
25           bylaws and rules adopted pursuant thereto. Such rule making shall substantially  
26           conform to the principles of the federal Administrative Procedure Act, 5 U.S.C.S.  
27           section 551 et seq., and the Federal Advisory Committee Act, 5 U.S.C.S. app. 2, section  
28           1 et seq., as may be amended (hereinafter "APA"). All rules and amendments shall  
29           become binding as of the date specified in each rule or amendment.

30           (c) If a majority of the legislatures of the compacting states rejects a rule, by  
31           enactment of a statute or resolution in the same manner used to adopt the compact, then  
32           such rule shall have no further force and effect in any compacting state.

33           (d) When promulgating a rule, the Interstate Commission shall:

34           (1) Publish the proposed rule stating with particularity the text of the rule  
35           which is proposed and the reason for the proposed rule;

36           (2) Allow persons to submit written data, facts, opinions, and arguments,  
37           which information shall be publicly available;

38           (3) Provide an opportunity for an informal hearing; and

39           (4) Promulgate a final rule and its effective date, if appropriate, based on  
40           the rule-making record. Not later than 60 days after a rule is  
41           promulgated, any interested person may file a petition in the United  
42           States District Court for the District of Columbia or in the Federal  
43           District Court where the Interstate Commission's principle office is  
44           located for judicial review of such rule. If the court finds that the

1 Interstate Commission's action is not supported by substantial  
2 evidence, (as defined in the APA), in the rule-making record, the court  
3 shall hold the rule unlawful and set it aside. Subjects to be addressed  
4 within 12 months after the first meeting must at a minimum include:

5 a. Notice to victims and opportunity to be heard;

6 b. Offender registration and compliance;

7 c. Violations/returns;

8 d. Transfer procedures and forms;

9 e. Eligibility for transfer;

10 f. Collection of restitution and fees from offenders;

11 g. Data collection and reporting;

12 h. The level of supervision to be provided by the receiving state;

13 i. Transition rules governing the operation of the compact and the  
14 Interstate Commission during all or part of the period between  
15 the effective date of the compact and the date on which the last  
16 eligible state adopts the compact; and

17 j. Mediation, arbitration, and dispute resolution.

18 (e) The existing rules governing the operation of the previous compact  
19 superseded by this Act shall be null and void 12 months after the first meeting of the  
20 Interstate Commission created hereunder.

21 (f) Upon determination by the Interstate Commission that an emergency exists, it  
22 may promulgate an emergency rule which shall become effective immediately upon  
23 adoption, provided that the usual rule-making procedures provided hereunder shall be  
24 retroactively applied to said rule as soon as reasonably possible, in no event later than  
25 90 days after the effective date of the rule.

#### 26 Article IX.

#### 27 Oversight, Enforcement, and Dispute Resolution by the Interstate Commission.

28 (a) Oversight. – The Interstate Commission shall oversee the interstate  
29 movement of adult offenders in the compacting states and shall monitor such activities  
30 being administered in noncompacting states which may significantly affect compacting  
31 states.

32 The courts and executive agencies in each compacting state shall enforce this  
33 compact and shall take all actions necessary and appropriate to effectuate the compact's  
34 purposes and intent. In any judicial or administrative proceeding in a compacting state  
35 pertaining to the subject matter of this compact which may affect the powers,  
36 responsibilities, or actions of the Interstate Commission, the Interstate Commission shall  
37 be entitled to receive all service of process in any such proceeding, and shall have  
38 standing to intervene in the proceeding for all purposes.

39 (b) Dispute Resolution. – The compacting states shall report to the Interstate  
40 Commission on issues or activities of concern to them, and cooperate with and support  
41 the Interstate Commission in the discharge of its duties and responsibilities.  
42  
43

1 The Interstate Commission shall attempt to resolve any disputes or other issues  
2 which are subject to the compact and which may arise among compacting states and  
3 noncompacting states.

4 The Interstate Commission shall enact a bylaw or promulgate a rule providing for  
5 both mediation and binding dispute resolution for disputes among the compacting states.

6 (c) Enforcement. – The Interstate Commission, in the reasonable exercise of its  
7 discretion, shall enforce the provisions of this compact using any and all means set forth  
8 in Article XII, subsection (b) of this compact.

9  
10 Article X.

11 Finance.

12  
13 (a) The Interstate Commission shall pay or provide for the payment of the  
14 reasonable expenses of its establishment, organization, and ongoing activities.

15 (b) The Interstate Commission shall levy on and collect an annual assessment for  
16 each compacting state to cover the cost of the internal operations and activities of the  
17 Interstate Commission and its staff which must be in a total amount sufficient to cover  
18 the Interstate Commission's annual budget as approved each year. The aggregate annual  
19 assessment amount shall be allocated based upon a formula to be determined by the  
20 Interstate Commission, taking into consideration the population of the state and the  
21 volume of interstate movement of offenders in each compacting state and shall  
22 promulgate a rule binding upon all compacting states which governs said assessment.

23 (c) The Interstate Commission shall not incur any obligations of any kind prior to  
24 securing the funds adequate to meet the same; nor shall the Interstate Commission  
25 pledge the credit of any of the compacting states, except by and with the authority of the  
26 compacting state.

27 (d) The Interstate Commission shall keep accurate accounts of all receipts and  
28 disbursements. The receipts and disbursements of the Interstate Commission shall be  
29 subject to the audit and accounting procedures established under its bylaws. However,  
30 all receipts and disbursements of funds handled by the Interstate Commission shall be  
31 audited yearly by a certified or licensed public accountant and the report of the audit  
32 shall be included in and become part of the annual report of the Interstate Commission.

33  
34 Article XI.

35 Compacting State, Effective Date, and Amendment

36  
37 (a) Any state, as defined in Article II of this compact, is eligible to become a  
38 compacting state.

39 (b) The compact shall become effective and binding upon legislative enactment  
40 of the compact into law by no less than 35 of the States. The initial effective date shall  
41 be the later of July 1, 2002, or upon enactment into law by the 35<sup>th</sup> jurisdiction.  
42 Therefore, it shall become effective and binding as to any other compacting state, upon  
43 enactment of the compact into law by that state. The governors of nonmember states or  
44 their designees will be invited to participate in Interstate Commission activities on a

1 nonvoting basis prior to adoption of the compact by all states and territories of the  
2 United States.

3 (c) Amendments to the compact may be proposed by the Interstate Commission  
4 for enactment by the compacting states. No amendment shall become effective and  
5 binding upon the Interstate Commission and the compacting states unless and until it is  
6 enacted into law by unanimous consent of the compacting states.

7  
8 Article XII.

9 Withdrawal, Default, Termination, and Judicial Enforcement.

10  
11 (a) Withdrawal. – Once effective, the compact shall continue in force and remain  
12 binding upon each and every compacting state; provided, that a compacting state may  
13 withdraw from the compact ("withdrawing state") by enacting a statute specifically  
14 repealing the statute which enacted the compact into law.

15 The effective date of withdrawal is the effective date of the repeal.

16 The withdrawing state shall immediately notify the Chair of the Interstate  
17 Commission in writing upon the introduction of legislation repealing this compact in the  
18 withdrawing state. The Interstate Commission shall notify the other compacting states  
19 of the withdrawing state's intent to withdraw within 60 days of its receipt thereof.

20 The withdrawing state is responsible for all assessments, obligations, and liabilities  
21 incurred through the effective date of withdrawal, including any obligations, the  
22 performance of which extend beyond the effective date of withdrawal.

23 Reinstatement following withdrawal of any compacting state shall occur upon the  
24 withdrawing state reenacting the compact or upon such later date as determined by the  
25 Interstate Commission.

26 (b) Default. – If the Interstate Commission determines that any compacting state  
27 has at any time defaulted ("defaulting state") in the performance of any of its obligations  
28 or responsibilities under this Compact, the bylaws or any duly promulgated rules the  
29 Interstate Commission may impose any or all of the following penalties:

30 (1) Fines, fees, and costs in such amounts as are deemed to be reasonable  
31 as fixed by the Interstate Commission;

32 (2) Remedial training and technical assistance as directed by the Interstate  
33 Commission;

34 (3) Suspension and termination of membership in the compact.  
35 Suspension shall be imposed only after all other reasonable means of  
36 securing compliance under the bylaws and rules have been exhausted.  
37 Immediate notice of suspension shall be given by the Interstate  
38 Commission to the Governor, the Chief Justice, or Chief Judicial  
39 Officer of the state; the majority and minority leaders of the defaulting  
40 state's legislature, and the State Council.

41 The grounds of default include, but are not limited to, failure of a compacting state  
42 to perform such obligations or responsibilities imposed upon it by this compact,  
43 Interstate Commission bylaws, or duly promulgated rules. The Interstate Commission  
44 shall immediately notify the defaulting state in writing of the penalty imposed by the

1 Interstate Commission on the defaulting state pending a cure of the default. The  
2 Interstate Commission shall stipulate the conditions and the time period within which  
3 the defaulting state must cure its default. If the defaulting state fails to cure the default  
4 within the time period specified by the Interstate Commission, in addition to any other  
5 penalties imposed herein, the defaulting state may be terminated from the compact upon  
6 an affirmative vote of a majority of the compacting states and all rights, privileges, and  
7 benefits conferred by this compact shall be terminated from the effective date of  
8 suspension. Within 60 days of the effective date of termination of a defaulting state, the  
9 Interstate Commission shall notify the Governor, the Chief Justice, or Chief Judicial  
10 Officer and the Majority and Minority Leaders of the defaulting state's legislature and  
11 the state council of such termination.

12 The defaulting state is responsible for all assessments, obligations, and liabilities  
13 incurred through the effective date of termination including any obligations, the  
14 performance of which extends beyond the effective date of termination.

15 The Interstate Commission shall not bear any costs relating to the defaulting state  
16 unless otherwise mutually agreed upon between the Interstate Commission and the  
17 defaulting state. Reinstatement following termination of any compacting state requires  
18 both a reenactment of the compact by the defaulting state and the approval of the  
19 Interstate Commission pursuant to the rules.

20 (c) Judicial Enforcement. – The Interstate Commission may, by majority vote of  
21 the members, initiate legal action in the United States District Court for the District of  
22 Columbia or, at the discretion of the Interstate Commission, in the Federal District  
23 where the Interstate Commission has its offices to enforce compliance with the  
24 provisions of the compact, its duly promulgated rules and bylaws, against any  
25 compacting state in default. In the event judicial enforcement is necessary, the  
26 prevailing party shall be awarded all costs of such litigation including reasonable  
27 attorney's fees.

28 (d) Dissolution of Compact. – The compact dissolves effective upon the date of  
29 the withdrawal or default of the compacting state which reduces membership in the  
30 compact to one Compacting State.

31 Upon the dissolution of this compact, the compact becomes null and void and shall  
32 be of no further force or effect, and the business and affairs of the Interstate  
33 Commission shall be wound up and any surplus funds shall be distributed in accordance  
34 with the bylaws.

### 35 Article XIII.

#### 36 Severability and Construction.

37  
38  
39 (a) The provisions of this compact shall be severable, and if any phrase, clause,  
40 sentence, or provision is deemed unenforceable, the remaining provision of the compact  
41 shall be enforceable.

42 (b) The provisions of this compact shall be liberally constructed to effectuate its  
43 purposes.

Article XIV.

Binding Effect of Compact and Other Laws.

1  
2  
3  
4     (a) Other Laws. – Nothing herein prevents the enforcement of any other law of a  
5 compacting state that is not inconsistent with this compact.

6     All compacting states' laws conflicting with this compact are superseded to the  
7 extent of the conflict.

8     (b) Binding Effect of the Compact. – All lawful actions of the Interstate  
9 Commission, including all rules and bylaws promulgated by the Interstate Commission,  
10 are binding upon the compacting states.

11     All agreements between the Interstate Commission and the compacting states are  
12 binding in accordance with their terms.

13     Upon the request of a party to a conflict over meaning or interpretation of Interstate  
14 Commission actions, and upon a majority vote of the compacting states, the Interstate  
15 Commission may issue advisory opinions regarding such meaning or interpretation.

16     In the event any provision of this compact exceeds the constitutional limits imposed  
17 on the legislature of any compacting state, the obligations, duties, powers, or  
18 jurisdiction sought to be conferred by such provision upon the Interstate Commission  
19 shall be ineffective and such obligations, duties, powers, or jurisdiction shall remain in  
20 the compacting state and shall be exercised by the agency thereof to which such  
21 obligations, duties, powers, or jurisdiction are delegated by law in effect at the time this  
22 compact becomes effective.

23     **"§ 148-65.6. Implementation of the compact.**

24     (a) The North Carolina State Council for Interstate Adult Offender Supervision  
25 shall be established, consisting of 11 members. The Secretary of Correction, or the  
26 Secretary's designee, shall serve as the Compact Administrator for the State of North  
27 Carolina and as North Carolina's Commissioner to the Interstate Compact Commission.  
28 The Secretary of Correction, or the Secretary's designee, is a member of the State  
29 Council and serves as chairperson of the State Council. The remaining members of the  
30 State Council shall consist of the following:

31         (1) One member representing the executive branch, to be appointed by the  
32         Governor;

33         (2) One member from a victim's assistance group, to be appointed by the  
34         Governor;

35         (3) One at-large member, to be appointed by the Governor;

36         (4) One member of the Senate, to be appointed by the President Pro  
37         Tempore of the Senate;

38         (5) One member of the House of Representatives, to be appointed by the  
39         Speaker of the House of Representatives;

40         (6) A superior court judge, to be appointed by the Chief Justice of the  
41         Supreme Court; and

42         (7) Four members representing the Division of Community Corrections, to  
43         be appointed by the Director of the Division of Community  
44         Corrections.

1       **(b)**    The State Council shall meet at least twice a year and may also hold special  
2 meetings at the call of the chairperson. All terms are for three years.

3       **(c)**    The State Council may advise the Compact Administrator on participation in  
4 the Interstate Commission activities and administration of the compact.

5       **(d)**    The members of the State Council shall serve without compensation but shall  
6 be reimbursed for necessary travel and subsistence expenses in accordance with the  
7 policies of the Office of State Budget and Management.

8       **(e)**    The State Council shall act in an advisory capacity to the Secretary of  
9 Correction concerning this State's participation in Interstate Commission activities and  
10 other duties as may be determined by each member state, including recommendations  
11 for policy concerning the operations and procedures of the compact within this State.

12       **(f)**    The Governor shall by executive order provide for any other matters  
13 necessary for implementation of the compact at the time that it becomes effective, and  
14 except as otherwise provided for in this section, the State Council may promulgate rules  
15 or regulations necessary to implement and administer the compact.

16       **"§ 148-65.7. Supervision Fee.**

17       Persons supervised in this State pursuant to this compact shall pay the supervision  
18 fee specified in G.S. 15A-1374(c). The fee shall be paid to the clerk of court in the  
19 county in which the person initially receives supervision services in this State.

20       **"§ 148-65.8. Interstate parole and probation hearing procedures.**

21       **(a)**    Where supervision of an offender is being administered pursuant to the  
22 Interstate Compact for the Supervision of Adult Offenders, the appropriate judicial or  
23 administrative authorities in this State shall notify the Compact Administrator of the  
24 sending state whenever, in their view, consideration should be given to retaking or  
25 reincarceration for a parole, probation, or post-release supervision violation. Prior to the  
26 giving of any such notification, a hearing shall be held in accordance with this section  
27 within a reasonable time, unless such hearing is waived by the offender. The appropriate  
28 officer or officers of this State shall as soon as practicable, following termination of any  
29 such hearing, report to the sending state, furnish a copy of the hearing record, and make  
30 recommendations regarding the disposition to be made of the offender by the sending  
31 state. Pending any proceeding pursuant to this section, the appropriate officers of this  
32 State may take custody of and detain the offender involved for a period not to exceed 15  
33 days prior to the hearing and, if it appears to the hearing officer or officers that retaking  
34 or reincarceration is likely to follow, for such reasonable period after the hearing or  
35 waiver as may be necessary to arrange for the retaking or reincarceration.

36       **(b)**    Any hearing pursuant to this section may be before the Administrator of the  
37 Interstate Compact for the Supervision of Adult Offenders, a deputy of the  
38 Administrator, or any other person appointed by the Administrator, or any person  
39 authorized pursuant to the laws of this State to hear cases of alleged parole, probation,  
40 or post-release supervision violation, except that no hearing officer shall be the person  
41 making the allegation of violation.

42       **(c)**    With respect to any hearing pursuant to this section, the offender:

43           **(1)**    Shall have reasonable notice in writing of the nature and content of the  
44 allegations to be made, including notice that its purpose is to determine



1           whether there is probable cause to believe that the offender has  
2           committed a violation that may lead to a revocation of parole,  
3           probation, or post-release supervision.

4           (2) Shall be permitted to advise with any persons whose assistance the  
5           offender reasonably desires, prior to the hearing.

6           (3) Shall have the right to confront and examine any persons who have  
7           made allegations against the offender, unless the hearing officer  
8           determines that such confrontation would present a substantial present  
9           or subsequent danger of harm to such person or persons.

10          (4) May admit, deny, or explain the violation alleged and may present  
11          proof, including affidavits and other evidence, in support of the  
12          offender's contentions. A record of the proceedings shall be made and  
13          preserved.

14          (d) In any case of alleged parole or probation violation by a person being  
15          supervised in another state pursuant to the Interstate Compact for the Supervision of  
16          Adult Offenders, any appropriate judicial or administrative officer or agency in another  
17          state may hold a hearing on the alleged violation. Upon receipt of the record of a parole,  
18          probation, or post-release supervision violation hearing held in another state pursuant to  
19          a statute substantially similar to this section, that record shall have the same standing  
20          and effect as though the proceeding of which it is a record was had before the  
21          appropriate officer or officers in this State, and any recommendations contained in or  
22          accompanying the record shall be fully considered by the appropriate officer or officers  
23          of this State in making disposition of the matter.

24          "**§ 148-65.9. North Carolina sentence to be served in another jurisdiction.**"

25          The Post-Release Supervision and Parole Commission, with the concurrence of the  
26          Secretary of Correction, may direct that the balance of any sentence imposed by the  
27          courts of this State shall be served concurrently with a sentence or sentences in another  
28          state or federal institution, and may effect a transfer of custody of such individual to the  
29          other jurisdiction for such purpose. In the event the individual's sentence liability in the  
30          other jurisdiction terminates prior to the expiration of his North Carolina sentence, the  
31          individual shall be either paroled (if eligible) or returned to the prison department of this  
32          State, in the discretion of the Post-Release Supervision and Parole Commission."

33          **SECTION 2.** Article 4A of Chapter 148 of the General Statutes is repealed.

34          **SECTION 3.** There is appropriated from the General Fund to the  
35          Department of Correction the sum of thirty-nine thousand dollars (\$39,000) for the  
36          2002-2003 fiscal year for the State's assessment for membership in the Interstate  
37          Compact for the Supervision of Adult Offenders.

38          **SECTION 4.** Section 1 of this act becomes effective July 1, 2002, or upon  
39          the enactment by no fewer than 35 states of the Interstate Compact for the Supervision  
40          of Adult Offenders in substantially the form set out in G.S. 148-65.5, contained in  
41          Section 1 of this act, whichever occurs later. Section 2 of this act becomes effective one  
42          year after the effective date of Section 1 of this act. The remainder of this act becomes  
43          effective July 1, 2002.