SESSION 1995

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HOUSE BILL 814 Committee Substitute Favorable 6/14/95

Short Title: Well and Pump Contractors.

(Public)

Sponsors:

Referred to:

April 11, 1995

1			A BILL TO BE ENTITLED
2	AN ACT	TO C	REATE THE WELL CONTRACTORS AND PUMP CONTRACTORS
3	CERT	IFICA	TION COMMISSION; TO AMEND THE WELL DRILLERS AND
4	PUMP	IN	STALLERS REGISTRATION REQUIREMENTS; AND MAKE
5	VARIO	OUS A	AMENDMENTS TO THE WELL CONSTRUCTION ACT.
6	The Gener	ral As	sembly of North Carolina enacts:
7		Sectio	on 1. Article 7 of Chapter 143B of the General Statutes is amended by
8	adding a n	ew Pa	art to read:
9			'' <u>PART 9A.</u>
10	"WEL	L CO	NTRACTORS AND PUMP CONTRACTORS CERTIFICATION
11			<u>COMMISSION.</u>
12	" <u>§ 143B-3</u>	01.2.	Definitions.
13	<u>(a)</u>	As us	ed in this Part:
14		<u>(1)</u>	'Commission' means the Well Contractors and Pump Contractors
15			Certification Commission.
16		<u>(2)</u>	'Department' means the Department of Environment, Health, and
17			Natural Resources.
18		<u>(3)</u>	'Secretary' means the Secretary of Environment, Health, and Natural
19			Resources.

1		the definitions set forth in G.S. 87-85 and G.S. 87-97.1 apply in this Part.
2		.3. Well Contractors and Pump Contractors Certification Commission
3 4		creation; powers, and duties. Well Contractors and Pump Contractors Certification Commission is
4 5		n the Department. The Commission shall:
6	(1)	
7	<u>(1</u>	<u>contractors and pump contractors as provided by Article 7A of Chapter</u>
8		87 of the General Statutes; and
9	(2)	
10	7	<u>Chapter 150B of the General Statutes. The Commission shall make the</u>
11		final agency decision on any matter involving the certification of well
12		contractors and pump contractors pursuant to Article 7A of Chapter 87
13		of the General Statutes and on civil penalties assessed for violations of
14		that Article or rules adopted pursuant to that Article.
15	(3)	* *
16		concerned with the certification of well contractors and pump
17		contractors, which grants-in-aid may be made available to the State by
18		the federal government. This section is to be liberally construed in
19		order that the State and its citizens may benefit from such grants-in-aid.
20	<u>(b)</u> <u>Th</u>	e Commission may, by rule, delegate to the Secretary any of its powers,
21	other than th	e power to adopt rules.
22	" <u>§ 143B-301</u>	.4. Well Contractors and Pump Contractors Certification Commission
23		nembers; selection; removal; compensation; quorum; services.
24	• •	e Commission shall consist of nine members appointed by the Secretary, to
25		l by the Environmental Management Commission, with the following
26	qualification	
27	<u>(1</u>)	
28		contractor activities and duly certified as well contractors under Article
29		7A of Chapter 87 of the General Statutes, with one member representing
30		each of the following interests:
31		a. <u>One well contractor engaged largely in the construction</u> ,
32		installation, repair, alteration, or abandonment of domestic water
33		supply wells:
34		b. One well contractor engaged largely in the construction,
35		installation, repair, alteration, or abandonment of industrial,
36 37		<u>municipal, or other large capacity water supply wells; and</u>
37 38		<u>c.</u> <u>One well contractor engaged largely in the construction</u> , installation repair alteration or abandonment of nonveter
38 39		installation, repair, alteration, or abandonment of nonwater supply wells, such as monitoring or recovery wells.
39 40	<u>(2</u>	
40 41	<u>[</u> 2	<u>Chapter 87 of the General Statutes who is not engaged in well</u>
41		contractor activities;
4/		

1	<u>(3)</u>	One member who is the Public Water Supply Section Chief in the
2		Division of Environmental Health of the Department;
3	<u>(4)</u>	One member currently employed by a local county health department
4		that is located east of or traversed by Interstate 95 who is actively
5		engaged in well inspection and permitting;
6	<u>(5)</u>	One member currently employed by a local county health department
7		that is located wholly west of Interstate 95 who is actively engaged in
8		well inspection and permitting;
9	<u>(6)</u>	One member who is the Groundwater Section Chief in the Division of
10		Environmental Management of the Department, who shall serve as
11		Chairperson; and
12	<u>(7)</u>	One member of the public at large who is not engaged in the activities
13		of a well contractor or a pump contractor and who is not an employee of
14		a business or firm engaged in well or pump contractor activities or an
15		employee of any State or county governmental agency.
16	(b) Perso	ns appointed to the Commission to fill the positions of a well contractor
17		tractor shall, at the time of their appointment, qualify for certification as a
18		or pump contractor under Article 7A of Chapter 87 of the General
19	Statutes.	
20	(c) Perso	ns appointed to the Commission to fill the positions of a well contractor
21		ed as follows: one well contractor from a county east of, or traversed by
22	~ ~	nd two well contractors from a county wholly west of Interstate 95. No
23		ctors shall reside or have their primary place of business within the same
24		n contiguous counties.
25	(d) Appo	intments to the Commission shall be for a term of three years, except that
26	the Groundwate	er Section Chief and the Public Water Supply Section Chief shall be
27		nbers. Each term shall expire on June 30 of each year, except that
28	-	e Commission shall serve until their successors are appointed and duly
29		vided by G.S. 128-7.
30	· · ·	ember shall serve more than two consecutive terms, except as specified in
31	G.S. 143B-301.	5(d).
32	(f) The C	Commission shall elect a Vice-Chairperson from among its members. The
33		on shall serve from the time of his or her election until June 30 of the
34	-	or until his or her successor is elected.
35		appointment to fill a vacancy on the Commission created by the
36		missal, death, or disability of a member shall be for the balance of the
37	unexpired term.	•
38	*	Secretary may remove any member of the Commission from office for
39		alfeasance, and nonfeasance, in addition to the provisions of G.S. 143B-
40	13.	
41		nembers of the Commission shall receive per diem and necessary travel
42		expenses in accordance with the provisions of G.S. 138-5 and G.S. 143B-
43	<u>15.</u>	

1	<u>(i)</u> <u>A m</u>	ajority of the Commission shall constitute a quorum for the transaction of
2	business.	
3		elerical and other services required by the Commission shall be supplied by
4		f Environment, Health, and Natural Resources."
5	Sec.	2. Chapter 87 of the General Statutes is amended by adding a new Article
6	to read:	
7		'' <u>ARTICLE 7A.</u>
8		<u>ONTRACTORS AND PUMP CONTRACTORS CERTIFICATION.</u>
9	" <u>§ 87-98.1. Ti</u>	
10		ay be cited as the North Carolina Well Contractors and Pump Contractors
11	Certification A	
12	" <u>§ 87-98.2. D</u> o	
13		to the definitions given in G.S. 87-85, the following terms shall apply in
14	this Article:	
15	<u>(1)</u>	'Approved continuing education course' means an educational offering
16		approved by the Commission.
17	<u>(2)</u>	<u>'Commission' means the Well Contractors and Pump Contractors</u>
18	(2)	Certification Commission.
19 20	<u>(3)</u>	'Department' means the Department of Environment, Health, and
20	(A)	Natural Resources.
21	<u>(4)</u>	<u>'Pump contractor' means any individual in the trade or business, who</u>
22 23		undertakes to perform pump contractor activities or who undertakes to
23 24		personally supervise or personally manage the performance of pump
24 25		contractor activities on his or her own behalf or for any person, firm, or
23 26	(5)	<u>corporation.</u> <u>'Pump contractor activities' means any activity associated with the</u>
20 27	<u>(5)</u>	installation or repair of well pumping equipment. 'Repair' includes, but
28		is not limited to, all activities associated with access to the interior of
20 29		the well casing or breaking of the well seal to affect repair of pumping
30		equipment or appurtenances thereto.
31	<u>(6)</u>	<u>'Secretary' means the Secretary of Environment, Health, and Natural</u>
32	<u>(0)</u>	Resources.
33	<u>(7)</u>	<u>'Temporary certificate' means a certificate issued by the Commission</u>
34		that grants permission to an individual to perform the activities of a well
35		contractor or a pump contractor, for specified well or pump contractor
36		activities, and for a period of time appropriate for the purposed activity,
37		but in no case in excess of 45 consecutive days.
38	<u>(8)</u>	'Well contractor' means any individual in the trade or business who
39	~~/	undertakes to perform well contractor activities, or who undertakes to
40		personally supervise or personally manage the performance of well
41		contractor activities on his or her own behalf or for any person, firm, or
42		corporation.

1	<u>(9)</u>	'Well contractor activities' means any activity associated with the
2 3	" <u>§ 87-98.3.</u> Pu	construction, installation, repair, alteration, or abandonment of any well.
4		pose of this Article to protect the public health and safety by ensuring the
5		ompetence of well contractors and pump contractors, and to protect and
6	•••	velop the groundwater resources of the State; to require the examination of
7	•	s and pump contractors and the certification of their competency to
8		nduct well or pump contractor activities; and to establish procedures for
9		on and certification.
10		rtified well contractors required.
11		vell contractor shall perform well contractor activities without being duly
12		this Article and without having paid all fees required under this Article.
13		es not apply to an individual:
14	<u>(1)</u>	Employed by, or who performs labor or services for, a certified well
15		contractor in connection with well contractor activities performed under
16		the personal supervision of a certified well contractor; or
17	<u>(2)</u>	Who constructs, repairs, or abandons a well that is located on land
18		owned or leased by that individual.
19	<u>(b)</u> <u>The</u>	Commission may adopt rules necessary to implement this Article,
20	including rules	to specify the types of general construction activities or geophysical
21		re not expressly related to the extraction of any fluid from the subsurface
22	and that are exe	empt from the certification requirements of this section.
23	" <u>§ 87-98.5.</u> Ce	rtified pump contractors required.
24		contractor shall perform pump contractor activities without being duly
25		this Article, and without having paid all fees required under this Article.
26		es not apply to a individual:
27	<u>(1)</u>	Employed by, or who performs labor or services for a certified pump
28		contractor in connection with pump contractor activities performed
29		under the personal supervision of a certified pump contractor; or
30	<u>(2)</u>	
31		wells that are located on land that is owned or leased by that individual.
32		ertificate of persons engaged in well contractor or pump contractor
33		ities prior to January 1, 1996.
34	Any individ	
35	<u>(1)</u>	Who has actively and consistently engaged in well contractor or pump
36		contractor activities for a period of 10 years prior to January 1, 1996;
37	<u>(2)</u>	Who was continuously registered with the Department as required by
38		G.S. 143-355(e) or the rules of the Commission or was working for a
39		firm or corporation so registered with the Department since 1992; and
40	(3)	Who seeks certification as a well contractor or a pump contractor,
41		application under oath to the Commission, with an appropriate application
42		g certification as a well contractor or a pump contractor without
43	examination.	The Commission shall establish procedures and rules for receipt and

1	approval of these applications. The individual is required to maintain certification as a
2	well contractor or a pump contractor under this Article. If an individual receiving
23	certification under this section has his or her certification revoked or suspended by the
4	Commission, he or she will be required to obtain certification by examination in
5	accordance with this Article in order to continue performing well or pump contractor
6	activities.
7	"§ 87-98.7. Certification of individuals holding a Grade A, B, or C water treatment
8	facility operator well certificate.
9	Any individual may submit an application under oath to the Commission, requesting
10	certification as a pump contractor without examination, provided the individual:
11	(1) Establishes to the satisfaction of the Commission that the individual
12	holds a valid Grade A, B, or C water treatment facility operator well
13	certificate issued by the Department pursuant to Article 2 of Chapter
14	90A of the General Statutes; and
15	(2) Is employed by any subdivision of government, or any person, firm, or
16	corporation duly issued a Certificate of Public Convenience and
17	Necessity by the North Carolina Utilities Commission pursuant to
18	Article 6 of Chapter 62 of the General Statutes; and
19	(3) Pays the appropriate application fee.
20	The Commission shall establish procedures and rules for receipt and approval of these
21	applications. Any individual receiving certification under this section shall be deemed
22	certified as a pump contractor under this Article for as long as the individual remains in
23	the employment of any subdivision of government, or any person, firm, or corporation
24	duly issued a Certificate of Public Convenience and Necessity by the North Carolina
25	Utilities Commission. Any individual certified in accordance with this section may
26	perform pump contractor activities only for the subdivision of government, or any person,
27	firm, or corporation duly issued a Certificate of Public Convenience and Necessity by the
28	North Carolina Utilities Commission with whom the individual is employed. The
29	individual is required to maintain certification as a pump contractor under this Article. If
30	an individual, receiving certification under this section, has his or her other certification
31	revoked or suspended by the Commission, he or she will obtain certification to be
32	recertified by examination in accordance with this Article in order to continue performing
33	pump contractor activities.
34	" <u>§ 87-98.8. Types of certificates; sole certification.</u>
35	The Commission, with the advice and assistance of the Secretary, shall establish the
36	appropriate types of certification for well contractors and pump contractors. Each
37	certification type established by the Commission shall be the sole certification required
38	within the jurisdiction of the Commission to perform activities within the State.
39	" <u>§ 87-98.9. Well contractor qualifications and examination.</u>
40	The Commission, with the advice and assistance of the Secretary, shall establish
41	minimum requirements of education, experience, and knowledge for each type of
42 42	certification for well contractors and shall establish procedures for receiving applications
43	for certification, conducting examinations and making investigations of applicants as may

1	be necessary an	d appropriate so that prompt and fair consideration will be given to each
2	applicant.	
3	" <u>§ 87-98.10.</u> Pi	ump contractor qualifications and examination.
4	The Commi	ssion, with the advice and assistance of the Secretary, shall establish
5		irements of education, experience, and knowledge for each type of
6	-	or pump contractors and shall establish procedures for receiving
7		r certification, conducting examinations, and making investigation of
8		ay be necessary and appropriate so that prompt and fair consideration will
9	be given to each	
10	" <u>§ 87-98.11. Is</u>	suance for certificates.
11	<u>(a)</u> <u>An a</u>	pplicant, upon satisfactorily meeting the appropriate requirements, shall
12	be certified to p	erform in the capacity of a well contractor or a pump contractor and shall
13	be issued a sui	table certificate by the Commission designating the level of his or her
14		certificate shall be valid for one year unless:
15	(1)	The certificate holder voluntarily surrenders the certificate to the
16		Commission;
17	<u>(2)</u>	The certificate is revoked or suspended by the Commission for cause; or
18	<u>(3)</u>	The certificate holder fails to pay the annual renewal fee when due.
19	Any individual	failing to renew their certification within three months of the expiration of
20	the certificate is	required to reapply for certification under this Article.
21	<u>(b)</u> <u>An ir</u>	dividual may receive temporary certification to construct wells or install
22	pumps upon sul	omission of an application to the Commission and subsequent approval in
23	accordance with	h the criteria established by the Commission. A temporary certification
24	shall be grante	d only once per calendar year. To perform additional well contractor
25	activities or pu	mp contractor activities during that same calendar year, the individual
26	shall apply for c	certification under this Article.
27	(c) Any	person, firm, or corporation engaged in well contractor or pump
28	contractor activ	ities shall continue to be registered with the Department pursuant to G.S.
29	<u>143-355(e)</u> unti	1 such time as the Commission terminates the registration requirements
30	pursuant to G.S	<u>. 143-355(e).</u>
31		evocation or suspension of certificate.
32		ssion, in accordance with the procedure set forth in Chapter 150B of the
33	General Statute	s, may revoke or suspend a certificate or may issue a written reprimand to
34	a well contracto	r or pump contractor if it finds:
35	<u>(1)</u>	That the well contractor or pump contractor has engaged in fraud or
36		deception;
37	<u>(2)</u>	That reasonable care, judgment, or the application of the individual's
38		knowledge or ability was not used in the performance of his or her
39		<u>activities;</u>
40	<u>(3)</u>	The individual has failed to renew his or her certificate under this
41		<u>Article; or</u>
42	<u>(4)</u>	The individual has been negligent or has demonstrated willful disregard
43		of any applicable laws or rules governing well construction.

1	" <u>§ 87-98.13. Fees.</u>
2	(a) The Commission, in establishing procedures for implementing the
3	requirements of this Article, shall develop and impose an appropriate schedule of fees
4	commensurate with the cost of implementing this Article.
5	(b) The Well Construction Fund is created as a nonreverting account within the
6	Department. The Fund shall be used for the costs of administering the programs
7	pursuant to this Article. All application fees, certification fees, and permit fees collected
8	by the State pursuant to Article 7 of this Chapter or pursuant to this Article shall be
9	credited to the Fund.
10	(c) The Department may collect fifty dollars (\$50.00) per registration from
11	persons seeking registration as a pump installer until such time as the Commission
12	terminates the registration requirement pursuant to G.S. 143-355(e).
13	"§ 87-98.14. Promotion of training and other powers.
14	The Commission and the Secretary may take all necessary and appropriate steps in
15	order to effectively and fairly achieve the purposes of this Article, including, but not
16	limited to, providing training for well contractors and pump contractors and cooperating
17	with educational institutions and private and public associations, persons, or corporations
18	in the promotion of training for well contractors and pump contractors.
19	"§ 87-98.15. Responsibilities of well contractors and pump contractors.
20	All individuals receiving certification under this Article to perform well contractor or
21	pump contractor activities in this State shall be responsible for complying with all
22	statutes, rules, and generally accepted construction practices, including all local rules or
23	ordinances governing well contractor or pump contractor activities.
24	"§ 87-98.16. Continuing education requirements.
25	Prior to renewal of a certification for a well contractor or a pump contractor, each
26	individual certified as a well contractor or a pump contractor shall complete a requisite
27	number of hours, as determined by the Commission, of approved continuing education
28	courses for each certification period. Renewal of certification shall not be issued unless
29	this section is satisfactorily complied with.
30	"§ 87-98.17. Injunctive relief.
31	Upon violation of any of the provisions of or any order issued pursuant to this Article,
32	or any rules adopted by the Commission pursuant to this Article, the Secretary may,
33	either before or after the institution of proceedings for the collection of the penalty
34	imposed by this Article for such violations, request the Attorney General to institute a
35	civil action in the superior court in the name of the State for injunctive relief to restrain
36	the violation or require corrective action, and for such other or further relief in the
37	premises as the court deems proper. Initiating an action shall not relieve any party to the
38	proceedings from any penalty prescribed by this Article."
39	Sec.3. G.S. 87-94 reads as rewritten:
40	"§ 87-94. Civil penalties.
41	(a) Any person who violates any provision of this Article, Article or Article 7A or
42	any order issued pursuant thereto, or any rule adopted thereunder, shall be subject to a
43	civil penalty of not more than one hundred dollars (\$100.00) for each violation, as

determined by the Secretary of Environment, Health, and Natural Resources. Each day 1 2 of a continuing violation shall be considered a separate offense. No person shall be 3 subject to a penalty who did not directly commit the violation or cause it to be 4 committed. The Secretary may recover the cost of enforcing the provisions of this 5 Article, or any order issued or any rule adopted pursuant to this Article. 6 (b) No penalty shall be assessed until the person alleged to be in violation has 7 been: 8 Notified of the violation in accordance with the notice provisions set out (1)9 in G.S. 87-91(a), 10 (2)Informed by said notice of remedial action, which if taken within 30 days from receipt of the notice, will effect compliance with this Article 11 12 and the regulations under it, and 13 (3)Warned by said notice that a civil penalty can be assessed for failure to 14 comply within the specified time. 15 (c)In determining the amount of the penalty the Secretary shall consider factors set out in G.S. 143B-282.1(b). The procedures set out in G.S. 143-215.6 and G.S. 143B-16 282.1 shall apply to civil penalties assessed under this section. 17 18 (d)The Secretary shall notify any person assessed a civil penalty of the assessment and the specific reasons therefor by registered or certified mail, or by any means 19 20 authorized by G.S. 1A-1, Rule 4. 21 (e) If any civil penalty has not been paid within 30 days after notice of assessment has been served on the violator, the Secretary shall request the Attorney General to 22 23 institute a civil action in the Superior Court of any county in which the violator resides or 24 has his or its principal place of business to recover the amount of the assessment, unless the violator contests the assessment or requests remission of the assessment in whole or 25 in part. If any civil penalty has not been paid within 30 days after the final agency 26 27 decision or court order has been served on the violator, the Secretary shall request the Attorney General to institute a civil action in the Superior Court of any county in which 28 29 the violator resides or has his or its principal place of business to recover the amount of 30 the assessment. 31 The Secretary of Environment, Health, and Natural Resources may delegate his (f) powers and duties under this section to the Director of the Division of Environmental 32 Management of the Department." 33 34 Sec. 4. G.S. 87-85(14) reads as rewritten: 35 "(14) 'Well' means any excavation that is cored, bored, drilled, jetted, dug 36 or otherwise constructed for the purpose of locating, testing or withdrawing groundwater or for evaluating, testing, developing, 37 38 draining or recharging any groundwater reservoirs or aquifer, or that 39 may control, divert, or otherwise cause the movement of water from or into any aquifer. Provided, however, this shall not include a well 40 41 constructed by an individual on land which is owned or leased by him, 42 appurtenant to a single-family dwelling, and intended for domestic use 43 (including household purposes, farm livestock, or gardens)."

1	Sec. 5. G.S. 143-355(e) reads as rewritten:
2	"(e) Registration with Department Required; Registration Periods. – Every person,
3	firm or corporation engaged in the business of drilling, boring, coring or constructing
4	wells in any manner with the use of power machinery in this State, State or engaged in the
5	business of installing or repairing of pumps or pumping equipment shall register annually
6	with the Department on forms to be furnished by the said Department. The registration
7	required hereby shall be made during the period from January 1 to January 31 of each
8	year. The Well Contractors and Pump Contractors Certification Commission may, by
9	rule, terminate the registration requirements of this subsection upon implementation of
10	the well contractor and pump contractor certification program established in Article 7A
11	of Chapter 87 of the General Statutes."
12	Sec. 6. G.S. 87-91(b) is repealed.
13	Sec. 7. Initial appointments by the Secretary of Environment, Health, and
14	Natural Resources to the Well Contractors and Pump Contractors Certification
15	Commission created in Section 1 of this act shall serve for terms as follows:
16	(1) Two nonpermanent members shall serve for one-year terms.
17	(2) Two nonpermanent members shall serve for two-year terms.
18	(3) Three nonpermanent members shall serve for three-year terms.
19	The Secretary shall determine the terms of the initial members in accordance with this
20	section.
21	Sec. 8. This act is effective upon ratification.