### GENERAL ASSEMBLY OF NORTH CAROLINA

### **SESSION 1993**

S 2

# SENATE BILL 10 Judiciary I Committee Substitute Adopted 2/2/93

Short Title: CO	ON Modifications. (Public)			
Sponsors:				
Referred to: Calendar 2/3/93.				
	January 28, 1993			
	A BILL TO BE ENTITLED			
AN ACT TO M	MODIFY THE CERTIFICATE OF NEED LAW.			
	ssembly of North Carolina enacts:			
	on 1. G.S. 131E-175 reads as rewritten:			
	Findings of fact.			
	l Assembly of North Carolina makes the following findings:			
(1)	That the financing of health care, particularly the reimbursement of health services rendered by health service facilities, limits the effect of free market competition and government regulation is therefore necessary to control costs, utilization, and distribution of new health service facilities and the bed complements of these health service facilities.			
(2)	That the increasing cost of health care services offered through health service facilities threatens the health and welfare of the citizens of this State in that citizens need assurance of economical and readily available health care.			
(3)	That, if left to the market place to allocate health service facilities and health care services, geographical maldistribution of these facilities			

and services would occur and, further, less than equal access to all

population groups, especially those that have traditionally been

That access to health care services and health care facilities is critical

to the welfare of rural North Carolinians, and to the continued viability

medically underserved, would result.

(3a)

- of rural communities, and that the needs of rural North Carolinians should be considered in the certificate of need review process.
  - (4) That the proliferation of unnecessary health service facilities results in costly duplication and underuse of facilities, with the availability of excess capacity leading to unnecessary use of expensive resources and overutilization of health care services.
  - (5) Repealed by Session Laws 1987, c. 511, s. 1.
  - (6) That excess capacity of health service facilities places an enormous economic burden on the public who pay for the construction and operation of these facilities as patients, health insurance subscribers, health plan contributors, and taxpayers.
  - (7) That the general welfare and protection of lives, health, and property of the people of this State require that new institutional health services to be offered within this State be subject to review and evaluation as to need, cost of service, accessibility to services, quality of care, feasibility, and other criteria as determined by provisions of this Article or by the North Carolina Department of Human Resources pursuant to provisions of this Article prior to such services being offered or developed in order that only appropriate and needed institutional health services are made available in the area to be served."

Sec. 2. G.S. 131E-176 reads as rewritten:

#### "§ 131E-176. Definitions.

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As used in this Article, unless the context clearly requires otherwise, the following terms have the meanings specified:

'Ambulatory surgical facility' means a facility designed for the (1) provision of an—a specialty ambulatory surgical program or a multispecialty ambulatory surgical program. An ambulatory surgical facility serves patients who require local, regional or general anesthesia and a period of post-operative observation. An ambulatory surgical facility may only admit patients for a period of less than 24 hours and must provide at least one-two designated operating room rooms and at least one designated recovery room, have available the necessary equipment and trained personnel to handle emergencies, provide adequate quality assurance and assessment by an evaluation and review committee, and maintain adequate medical records for each patient. An ambulatory surgical facility may be operated as a part of a physician or dentist's office, provided the facility is licensed under G.S. Chapter 131E, Article 6, Part D, but the performance of incidental, limited ambulatory surgical procedures which do not constitute an ambulatory surgical program as defined in subdivision (1a) (1b) and which are performed in a physician's or dentist's office does not make that office an ambulatory surgical facility.

'Air ambulance' means aircraft used to provide air transport of sick or 1 (1a) 2 injured persons between destinations within the State. 3 (1b) 'Ambulatory surgical program' means a formal program for <del>(1a)</del> providing on a same-day basis those surgical procedures which 4 5 require local, regional or general anesthesia and a period of post-6 operative observation to patients whose admission for more than 24 7 hours is determined, prior to surgery, to be medically unnecessary. 8 (2) 'Bed capacity' means space used exclusively for inpatient care, 9 including space designed or remodeled for licensed inpatient beds even 10 though temporarily not used for such purposes. The number of beds to be counted in any patient room shall be the maximum number for 11 12 which adequate square footage is provided as established by rules of the Department except that single beds in single rooms are counted 13 14 even if the room contains inadequate square footage. The term 'bed 15 capacity' also refers to the number of dialysis stations in kidney 16 disease treatment centers, including freestanding dialysis units. 17 (2a) 'Bone marrow transplantation services' means the process of infusing 18 bone marrow into persons with diseases to stimulate the production of blood cells. 19 20 'Burn intensive care services' means services provided in a unit (2b) 21 designed to care for patients who have been severely burned. 'Campus' means the adjacent grounds and buildings, or grounds and 22 (2c) 23 buildings not separated by more than a public right-of-way, of a health 24 service facility and related health care entities. 'Capital expenditure' means an expenditure for a project, 25 <del>(2a)</del> including but not limited to the cost of construction, engineering, 26 and equipment which under generally accepted accounting principles 27 is not properly chargeable as an expense of operation and 28 29 maintenance. Capital expenditure includes, in addition, the fair 30 market value of an acquisition made by donation, lease, or 31 comparable arrangement by which a person obtains equipment, the expenditure for which would have been considered a capital 32 33 expenditure under this part if the person had acquired it by purchase. 'Cardiac angioplasty equipment' means the cardiac catheterization 34 (2e) 35 equipment used in surgery for the restoration, repair, or reconstruction of coronary blood vessels. 36 37 'Cardiac catheterization equipment' means the equipment required to (2f)38 perform diagnostic procedures or therapeutic intervention in which a catheter is introduced into a vein or artery and threaded through the 39 circulatory system to the heart. 40 41 'Certificate of need' means a written order of the Department setting (3) 42 forth the affirmative findings that a proposed project sufficiently 43 satisfies the plans, standards, and criteria prescribed for such projects by this Article and by rules of the Department as provided in G.S. 44

1		131E-183(a) and which affords the person so designated as the legal
2		proponent of the proposed project the opportunity to proceed with the
3		development of such project.
4	<del>(4)</del>	'Certified cost estimate' means an estimate of the total cost of a project
5		certified by a licensed architect or engineer which is based on:
6		a. Preliminary plans and specifications;
7		b. Estimates of the cost of equipment certified by the manufacturer
8		or vendor; and
9		c. Estimates of the cost of management and administration of the
10		<del>project.</del>
11	(5)	'Change in bed capacity' means (i) any relocation of health service
12	. ,	facility beds, or dialysis stations from one licensed facility or campus
13		to another, or (ii) any redistribution of health service facility bed
14		capacity among the categories of health service facility bed as defined
15		in G.S. 131E-176(9c), or (iii) any increase in the number of health
16		service facility beds, or dialysis stations in kidney disease treatment
17		centers, including freestanding dialysis units.
18	(5a)	'Chemical dependency treatment facility' means a public or private
19	()	facility, or unit in a facility, which is engaged in providing 24-hour a
20		day treatment for chemical dependency or substance abuse. This
21		treatment may include detoxification, administration of a therapeutic
22		regimen for the treatment of chemically dependent or substance
23		abusing persons and related services. The facility or unit may be:
24		a. A unit within a general hospital or an attached or freestanding
25		unit of a general hospital licensed under Article 5, Chapter
26		131E, of the General Statutes,
27		b. A unit within a psychiatric hospital or an attached or
28		freestanding unit of a psychiatric hospital licensed under Article
29		1A of General Statutes Chapter 122 or Article 2 of General
30		Statutes Chapter 122C,
31		c. A freestanding facility specializing in treatment of persons who
32		are substance abusers or chemically dependent licensed under
33		Article 1A of General Statutes Chapter 122 or Article 2 of
34		General Statutes Chapter 122C; and may be identified as
35		'chemical dependency, substance abuse, alcoholism, or drug
36		abuse treatment units,' 'residential chemical dependency,
37		substance abuse, alcoholism or drug abuse facilities,' 'social
38		setting detoxification facilities' and 'medical detoxification
39		facilities,' or by other names if the purpose is to provide
40		treatment of chemically dependent or substance abusing
		persons, but shall not include halfway houses or recovery farms.
41 42	(5b)	'Chemical dependency treatment beds' means beds that are licensed for
42 43	(30)	detoxification or for the inpatient treatment of chemical dependency

Residential treatment beds for the treatment of chemical dependency 1 2 or substance abuse are chemical dependency treatment beds. 3 (6) 'Department' means the North Carolina Department of Human 4 Resources. 5 To 'develop' when used in connection with health services, means to **(7)** 6 undertake those activities which will result in the offering of institutional health service not provided in the previous 12-month 7 8 reporting period or the incurring of a financial obligation in relation to 9 the offering of such a service. 10 (7a) 'Diagnostic center' means a freestanding facility, program, or provider, including but not limited to, physicians offices, clinical laboratories, 11 12 radiology centers, and mobile diagnostic programs, in which the total cost of all the medical diagnostic equipment utilized by the facility 13 14 exceeds two hundred fifty thousand dollars (\$250,000). 15 determining whether the medical diagnostic equipment in a diagnostic center costs more than two hundred fifty thousand dollars (\$250,000), 16 17 the costs of the equipment, studies, surveys, designs, plans, working 18 drawings, specifications, construction, installation, and other activities essential to acquiring and making operational the equipment shall be 19 20 included. If the equipment is acquired for less than fair market value, 21 the cost of the equipment shall be deemed to be the fair market value. 'Expedited review' means the status given to an application's review 22 (7b) 23 process when the applicant petitions for the review and the Department 24 approves the request based on findings that all of the following are 25 met: 26 The review is not competitive. a. The proposed capital expenditure is less than five million 27 b. dollars (\$5,000,000). 28 29 A request for a public hearing is not received within the time <u>c.</u> 30 frame defined in G.S. 131E-185. The agency has not determined that a public hearing is in the 31 d. 32 public interest. 33 'Gamma knife' means equipment which emits photon beams from a (7c) stationary radioactive cobalt source to treat lesions deep within the 34 35 brain through stereotactic radiosurgery. (8),(9) Repealed by Session Laws 1987, c. 511, s. 1. 36 37 'Health service' means an organized, interrelated medical, diagnostic, (9a) 38 therapeutic, and/or rehabilitative activity that is integral to the 39 prevention of disease or the clinical management of a sick, injured, or disabled person. 'Health service' does not include administrative and 40 41 other activities that are not integral to clinical management. 42 (9b) 'Health service facility' means a hospital; psychiatric facility; 43 rehabilitation facility; long term care facility; kidney disease treatment

center, including freestanding hemodialysis units; intermediate care

facility for the mentally retarded; home health agency office; chemical 1 2 dependency treatment facility; diagnostic center; oncology treatment 3 center; and ambulatory surgical facility. 'Health service facility bed' means a bed licensed for use in a health 4 (9c) 5 service facility in the categories of (i) acute care beds; (ii) psychiatric 6 beds; (iii) rehabilitation beds; (iv) nursing care beds; (v) intermediate 7 care beds for the mentally retarded; and (vi) chemical dependency 8 treatment beds. 9 (10)'Health maintenance organization (HMO)' means a public or private 10 organization which has received its certificate of authority under Article 67 of Chapter 58 of the General Statutes and which either is a 11 12 qualified health maintenance organization under Section 1310(d) of the Public Health Service Act or: 13 14 Provides or otherwise makes available to enrolled participants 15 health care services, including at least the following basic 16 health care services: usual physician services, hospitalization, laboratory, X ray, emergency and preventive services, and out-17 18 of-area coverage; 19 b. Is compensated, except for copayments, for the provision of the 20 basic health care services listed above to enrolled participants 21 by a payment which is paid on a periodic basis without regard to the date the health care services are provided and which is 22 23 fixed without regard to the frequency, extent, or kind of health 24 service actually provided; and Provides physicians' services primarily (i) directly through 25 c. physicians who are either employees or partners of such 26 27 organizations, or (ii) through arrangements with individual physicians or one or more groups of physicians organized on a 28 29 group practice or individual practice basis. 30 (10a) 'Heart-lung bypass machine' means the equipment used to perform extra-corporeal circulation and oxygenation during surgical 31 32 procedures. Repealed by Session Laws 1991, c. 692, s. 1. 33 (11)'Home health agency' means a private organization or public agency, 34 (12)35 whether owned or operated by one or more persons or legal entities, which furnishes or offers to furnish home health services. 36 'Home health services' means items and services furnished to an 37 38 individual by a home health agency, or by others under arrangements 39 with such others made by the agency, on a visiting basis, and except for paragraph e. of this subdivision, in a place of temporary or 40 permanent residence used as the individual's home as follows: 41 42 Part-time or intermittent nursing care provided by or under the a.

supervision of a registered nurse;

Physical, occupational or speech therapy;

b.

Medical social services, home health aid services, and other 1 c. 2 therapeutic services: 3 d. Medical supplies, other than drugs and biologicals and the use of medical appliances; 4 5 Any of the foregoing items and services which are provided on e. 6 an outpatient basis under arrangements made by the home 7 health agency at a hospital or nursing home facility or 8 rehabilitation center and the furnishing of which involves the 9 use of equipment of such a nature that the items and services 10 cannot readily be made available to the individual in his home, or which are furnished at such facility while he is there to 11 12 receive any such item or service, but not including transportation of the individual in connection with any such 13 14 item or service. 'Hospital' means a public or private institution which is primarily 15 (13)16 engaged in providing to inpatients, by or under supervision of 17 physicians, diagnostic services and therapeutic services for medical 18 diagnosis, treatment, and care of injured, disabled, or sick persons, or 19 rehabilitation services for the rehabilitation of injured, disabled, or sick 20 The term includes all facilities licensed pursuant to G.S. 21 131E-77 of the General Statutes. 22 (13a)'Hospice' means any coordinated program of home care with 23 provision for inpatient care for terminally ill patients and their 24 This care is provided by a medically directed families. interdisciplinary team, directly or through an agreement under the 25 direction of an identifiable hospice administration. 26 27 program of care provides palliative and supportive medical and other health services to meet the physical, psychological, social, spiritual 28 29 and special needs of patients and their families, which are 30 experienced during the final stages of terminal illness and during 31 dying and bereavement. Repealed by Session Laws 1987, c. 511, s. 1. 32 (14)33 (14a)'Intermediate care facility for the mentally retarded' means facilities 34 licensed pursuant to Article 2 of Chapter 122C of the General 35 Statutes for the purpose of providing health and habilitative services 36 based on the developmental model and principles of normalization 37 for persons with mental retardation, autism, cerebral palsy, epilepsy 38 or related conditions. 39 (14b)Repealed by Session Laws 1991, c. 692, s. 1. 'Long term care facility' means a health service facility whose bed 40 (14c)41 complement of health service facility beds is composed principally

of nursing care facility beds.

treat persons with kidney stones and gallstones.

'Lithotriptor' means extra-corporeal shock wave technology used to

(14d)

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- 1 (14e) 'Magnetic resonance imaging scanner' means medical imaging
  2 equipment that uses nuclear magnetic resonance.
  3 (14f) 'Major medical equipment' means a single unit or single system of
  - 'Major medical equipment' means a single unit or single system of components with related functions which is used to provide medical and other health services and which costs more than seven hundred fifty thousand dollars (\$750,000). In determining whether the major medical equipment costs more than seven hundred fifty thousand dollars (\$750,000), the costs of the equipment, studies, surveys, designs, plans, working drawings, specifications, construction, installation, and other activities essential to acquiring and making operational the major medical equipment equipment shall be included. If the major medical equipment is acquired for less than fair market value, the major medical equipment cost shall be deemed to be the fair market value. Major medical equipment does not include replacement equipment as defined in this section.
  - (15) Repealed by Session Laws 1987, c. 511, s. 1.
  - 'Multispecialty ambulatory surgical program' means a formal program for providing on a same-day basis surgical procedures for at least three of the following specialty areas: gynecology, otolaryngology, plastic surgery, general surgery, ophthalmology, orthopedic, or oral surgery.
  - (15b) 'Neonatal intensive care services' means those services provided by a health service facility to high risk newborn infants who require constant nursing care, including but not limited to continuous cardiopulmonary and other supportive care.
  - (16) 'New institutional health services' means any of the following:
    - a. The construction, development, or other establishment of a new health service facility; facility.
    - b. The obligation by any person of any—a\_capital expenditure on behalf of or for a health service facility as defined in subsection(9b) of this section—exceeding two million dollars (\$2,000,000) to develop or expand a health service or a health service facility, other than one to acquire an existing health service facility or to replace such a facility destroyed or irreparably damaged by accident or natural disaster. The cost of any studies, surveys, designs, plans, working drawings, specifications, and other activities, including staff effort and consulting and other services, essential to the acquisition, improvement, expansion, or replacement of any plant or equipment with respect to which an expenditure is made shall be included in determining if the expenditure exceeds two million dollars (\$2,000,000); dollars (\$2,000,000).
    - c. Any change in bed capacity as defined in G.S.131E-176(5); G.S. 131E-176(5).

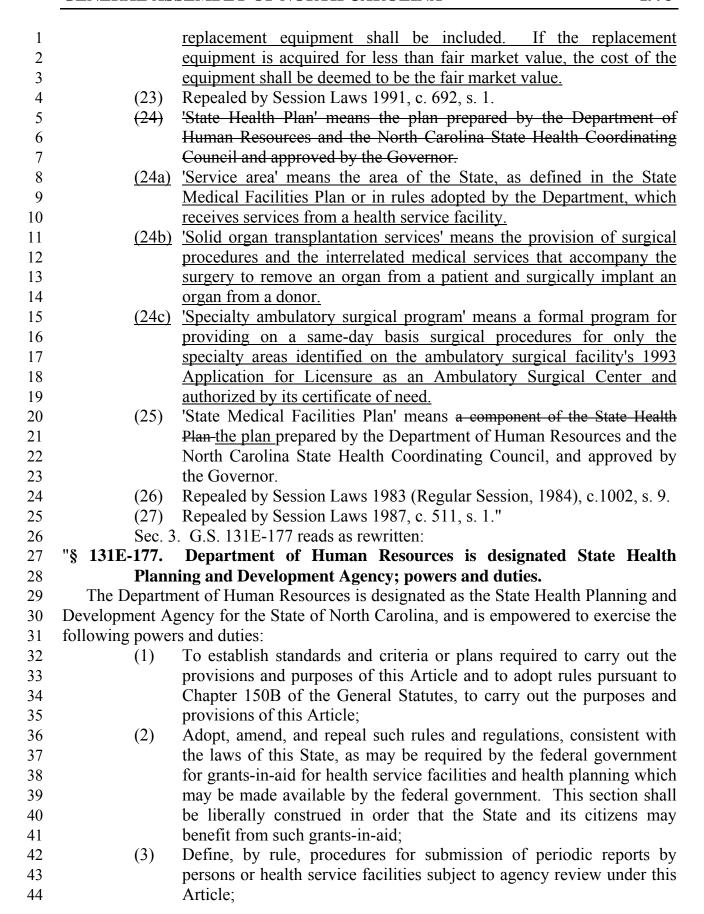
1	d.	The offering of dialysis services or home health services by or
2		on behalf of a health service facility if those services were not
3		offered within the previous 12 months by or on behalf of the
4		<del>facility;</del> - <u>facility.</u>
5	e.	A change in a project that was subject to certificate of need
6		review and for which a certificate of need was issued, if the
7		change is proposed during the development of the project or
8		within one year after the project was completed. For purposes
9		of this subdivision, a change in a project is a change of more
10		than fifteen percent (15%) of the approved capital expenditure
11		amount or the addition of a health service that is to be located in
12		the facility, or portion thereof, that was constructed or
13		developed in the project;-project.
14	f.	The <u>development or offering of a health service</u> <u>as listed in this</u>
15		subdivision by or on behalf of a health service facility any
16		person: if the service was not offered by or on behalf of the
17		health service facility in the previous 12 months and if the
18		annual operating costs of the service equal or exceed one
19		million dollars (\$1,000,000), or the expansion of an existing
20		health service when an annual operating cost of one million
21		dollars (\$1,000,000) is directly associated with the offering of
22		the expanded portion of the service;
23		<u>1.</u> <u>Bone marrow transplantation services.</u>
24		<ol> <li>Bone marrow transplantation services.</li> <li>Burn intensive care services.</li> <li>Neonatal intensive care services.</li> <li>Open heart surgery services.</li> <li>Solid organ transplantation services.</li> </ol>
25		3. Neonatal intensive care services.
26		4. Open heart surgery services.
27		<del></del>
28	<u>f1.</u>	The acquisition by purchase, donation, lease, transfer, or
29		comparable arrangement of any of the following equipment by
30		or on behalf of any person:
31		1. <u>Air ambulance.</u>
32		2. <u>Cardiac angioplasty equipment.</u>
33		3. <u>Cardiac catheterization equipment.</u>
34		4. <u>Gamma knife.</u>
35		<ol> <li>Air ambulance.</li> <li>Cardiac angioplasty equipment.</li> <li>Cardiac catheterization equipment.</li> <li>Gamma knife.</li> <li>Heart-lung bypass machine.</li> <li>Lithotriptor.</li> <li>Magnetic resonance imaging scanner.</li> <li>Positron emission tomography scanner.</li> </ol>
36		<u>6.</u> <u>Lithotriptor.</u>
37		7. <u>Magnetic resonance imaging scanner.</u>
38		<del></del>
39	g.	to k. Repealed by Session Laws 1987, c. 511, s. 1.
40	1.	The purchase, lease, or acquisition of any health service facility,
41		or portion thereof, or a controlling interest in the health service
42		facility or portion thereof, if the health service facility was
43		developed under a certificate of need issued pursuant to G.S.
44		<del>131E-180;</del> G.S. 131E-180.

1		m. Any conversion of nonhealth service facility beds to
2		health service facility beds; beds.
3	1	n. The construction, development, or other establishment of a
4		hospice if the operating budget thereof is in excess of one
5		hundred thousand dollars (\$100,000).
6	(	o. The opening of an additional office by an existing home health
7		agency within its service area as defined by rules adopted by the
8		Department; or the opening of any office by an existing home
9		health agency outside its service area as defined by rules
0		adopted by the Department.
1	]	p. The acquisition by purchase, donation, lease, transfer, or
12		comparable arrangement by any person of major medical
		equipment.
4	<u>(</u>	q. The relocation of a health service facility from one service area
15		to another.
16	<u>1</u>	r. The conversion of a specialty ambulatory surgical program to a
7		multispecialty ambulatory surgical program or the addition of a
8		specialty to a specialty ambulatory surgical program.
9	(17)	'North Carolina State Health Coordinating Council' means the
20		Council that prepares, with the Department of Human Resources, the
21		State Medical Facilities <del>Plan, a component of the State Health Plan</del> <u>Plan</u> .
22	(17a)	'Nursing care' means:
22 23 24 25	6	a. Skilled nursing care and related services for residents who
24		require medical or nursing care;
25	1	b. Rehabilitation services for the rehabilitation of injured,
26		disabled, or sick persons; or
27	(	c. Health-related care and services provided on a regular basis to
28		individuals who because of their mental or physical condition
29		require care and services above the level of room and board,
30		which can be made available to them only through institutional
31		facilities.
32		These are services which are not primarily for the care and treatment
33		of mental diseases.
34	` /	To 'offer,' when used in connection with health services, means that
35		the health service facility or health maintenance organization holds
36		itself out as capable of providing, or as having the means for the
37	-	provision of, specified health services.
38		'Oncology treatment center' means a facility, program, or provider,
39		other than an existing health service facility that provides services for
10	<del>-</del>	diagnosis, evaluation, or treatment of cancer and its aftereffects or
11		secondary results and for which the total cost of all the medical
12	<del>-</del>	equipment utilized by the center, exceeds two hundred fifty thousand
13		dollars (\$250,000). In determining whether costs are more than two
14	1	hundred fifty thousand dollars (\$250,000), the costs of equipment,

studies, surveys, designs, plans, working drawings, specifications, 1 2 construction, installation, and other activities essential to acquiring and 3 making operational the facility, program, or provider shall be included. If the equipment is acquired for less than fair market value, the cost of 4 5 the equipment shall be deemed to be the fair market value. 6 (18b) 'Open heart surgery services' means the provision of surgical 7 procedures that utilize a heart-lung bypass machine during surgery to 8 correct cardiac and coronary artery disease or defects. 9 (19)'Person' means an individual, a trust or estate, a partnership, a 10 corporation, including associations, joint stock companies, and insurance companies; the State, or a political subdivision or agency or 11 12 instrumentality of the State. 13 (19a) 'Positron emission tomography scanner' means equipment that utilizes 14 a computerized radiographic technique that employs radioactive 15 substances to examine the metabolic activity of various body 16 structures. 17 (20)'Project' or 'capital expenditure project' means a proposal to undertake 18 a capital expenditure that results in the offering of a new institutional health service as defined by this Article. A project, or capital 19 20 expenditure project, or proposed project may refer to the project from 21 its earliest planning stages up through the point at which the specified new institutional health service may be offered. In the case of facility 22 23 construction, the point at which the new institutional health service 24 may be offered must take place after the facility is capable of being fully licensed and operated for its intended use, and at that time it shall 25 be considered a health service facility. 26 27 (21) 'Psychiatric facility' means a public or private facility licensed pursuant to Article 2 of Chapter 122C of the General Statutes and 28 29 which is primarily engaged in providing to inpatients, by or under the 30 supervision of a physician, psychiatric services for the diagnosis and treatment of mentally ill persons. 31 32 'Rehabilitation facility' means a public or private inpatient facility (22)33 which is operated for the primary purpose of assisting in the rehabilitation of disabled persons through an integrated program of 34 35 medical and other services which are provided under competent, professional supervision. 36 37 (22a) 'Replacement equipment' means equipment that costs less than two million dollars (\$2,000,000) and is purchased for the sole purpose of 38 39 replacing comparable major medical equipment currently in use which will be sold or otherwise disposed of when replaced. In determining 40 41 whether the replacement equipment costs less than two million dollars 42 (\$2,000,000), the costs of equipment, studies, surveys, designs, plans,

working drawings, specifications, construction, installation, and other

activities essential to acquiring and making operational the



- Develop policy, criteria, and standards for health service facilities planning, conduct statewide inventories of and make determinations of need for health service facilities, and develop a State Health Medical Facilities Plan;
  - (5) Implement, by rule, criteria for project review;
  - (6) Have the power to grant, deny, or withdraw a certificate of need and to impose such sanctions as are provided for by this Article;
  - (7) Solicit, accept, hold and administer on behalf of the State any grants or bequests of money, securities or property to the Department for use by the Department in the administration of this Article; and
  - (8) Repealed by Session Laws 1987, c. 511, s. 1.
  - (9) Establish and collect fees for submitting applications for certificates-of-need, which fees shall be based on the total cost of the project for which the applicant is applying certificates of need. This fee may not exceed fifteen thousand dollars (\$15,000) and may not be less than four hundred dollars (\$400.00). (\$15,000).
  - (10) The authority to review all records in any recording medium of any person or health service facility subject to agency review under this Article which pertain to construction and acquisition activities, staffing or costs and charges for patient care, including but not limited to, construction contracts, architectural contracts, consultant contracts, purchase orders, cancelled checks, accounting and financial records, debt instruments, loan and security agreements, staffing records, utilization statistics and any other records the Department deems to be reasonably necessary to determine compliance with this Article.

The Secretary of Human Resources shall have final decision-making authority with regard to all functions described in this section."

Sec. 4. G.S. 131E-178 reads as rewritten:

## "§ 131E-178. Activities requiring certificate of need.

- (a) No person shall offer or develop a new institutional health service without first obtaining a certificate of need from the Department; provided, however, no hospital licensed pursuant to Article 5 of this Chapter that was established to serve a minority population that would not otherwise have been served and that continues to serve a minority population may be required to obtain a certificate of need for transferring up to 65 beds to nursing care facility beds.
- (b) No person shall make an acquisition by donation, lease, transfer, or comparable arrangement without first obtaining a certificate of need from the Department, if the acquisition would have been a new institutional health service if it had been made by purchase. In determining whether an acquisition would have been a new institutional health service the fair market value of the asset shall be deemed to be the purchase price.
- (c) No person shall incur an obligation for a capital expenditure which is a new institutional health service without first obtaining a certificate of need from the Department. An obligation for a capital expenditure is incurred when:

- 1 (1) An enforceable contract, excepting contracts which are expressly contingent upon issuance of a certificate of need, is entered into by a person for the construction, acquisition, lease or financing of a capital asset;
  - (2) A person takes formal action to commit funds for a construction project undertaken as his own contractor; or
  - (3) In the case of donated property, the date on which the gift is completed.
  - (d) Where the estimated cost of a proposed capital expenditure expenditure, including the fair market value of equipment acquired by purchase, lease, transfer, or other comparable arrangement, is certified by a licensed architect or engineer to be equal to or less than the expenditure minimum for capital expenditure for new institutional health services, such expenditure shall be deemed not to exceed the expenditure minimum for capital expenditures—amount for new institutional health services regardless of the actual amount expended, provided that the following conditions are met:
    - (1) The certified estimated cost is prepared in writing 60 days or more before the obligation for the capital expenditure is incurred. Certified cost estimates shall be available for inspection at the facility and sent to the Department upon its request.
    - (2) The facility on whose behalf the expenditure was made notifies the Department in writing within 30 days of the date on which such expenditure is made if the expenditure exceeds the expenditure minimum for capital expenditures. The notice shall include a copy of the certified cost estimate.
  - (e) The Department may grant certificates of need which permit capital expenditures only for predevelopment activities. Predevelopment activities include the preparation of architectural designs, plans, working drawings, or specifications, the preparation of studies and surveys, and the acquisition of a potential site."

Sec. 5. G.S. 131E-181 reads as rewritten:

# "§ 131E-181. Nature of certificate of need.

- (a) A certificate of need shall be valid only for the defined scope, physical location, and person named in the application. A certificate of need shall not be transferred or assigned except as provided in G.S. 131E-189(c).
- (b) A recipient of a certificate of need, or any person who may subsequently acquire, in any manner whatsoever permitted by law, the service for which that certificate of need was issued, is required to materially comply with the representations made in its application for that certificate of need. The Department shall require any recipient of a certificate of need, or its successor, whose service is in operation to submit to the Department evidence that the recipient, or its successor, is in material compliance with the representations made in its application for the certificate of need which granted the recipient the right to operate that service. In determining whether the recipient of a certificate of need, or its successor, is operating a service which materially differs from the representations made in its application for that certificate of need, the

Department shall consider cost increases to the recipient, or its successor, including, but not limited to, the following:

- (1) Any increase in the consumer price index;
- (2) Any increased cost incurred because of Government requirements, including federal, State, or any political subdivision thereof; and
- (3) Any increase in cost due to professional fees or the purchase of services and supplies.
- (c) Whenever a certificate of need is issued more than 12 months after the application for the certificate of need began review, the Department shall adjust the capital expenditure amount proposed by increasing it to reflect any inflation in the Department of Commerce's Construction Cost Index that has occurred since the date when the application began review; and the Department shall use this recalculated capital expenditure amount in the certificate of need issued for the project.
- (d) A project authorized by a certificate of need is complete when the health service or the health service facility for which the certificate of need was issued is licensed and certified and is in material compliance with the representations made in the certificate of need application."

Sec. 6. G.S. 131E-183 reads as rewritten:

#### "§ 131E-183. Review criteria.

- (a) The Department shall review all applications utilizing the criteria outlined in this subsection and shall determine that an application is either consistent with or not in conflict with these criteria before a certificate of need for the proposed project shall be issued.
  - (1) The proposed project shall be consistent with applicable policies and projections need determinations in the State Medical Facilities Plan, the needs projection need determination of which constitutes a determinative limitation on the number of provision of any health service, health service facility, health service facility beds, dialysis stations, ambulatory surgical facilities operating rooms, or home health agencies offices that may be allocated may be approved.
  - (2) Repealed by Session Laws 1987, c. 511, s. 1.
  - (3) The applicant shall identify the population to be served by the proposed project, and shall demonstrate the need that this population has for the services proposed, and the extent to which all residents of the area, and, in particular, low income persons, racial and ethnic minorities, women, handicapped persons, the elderly, and other underserved groups are likely to have access to the services proposed.
  - (3a) In the case of a reduction or elimination of a service, including the relocation of a facility or a service, the applicant shall demonstrate that the needs of the population presently served will be met adequately by the proposed relocation or by alternative arrangements, and the effect of the reduction, elimination or relocation of the service on the ability of low income persons, racial and ethnic minorities, women,

handicapped persons, and other underserved groups and the elderly to 1 2 obtain needed health care. 3 **(4)** Where alternative methods of meeting the needs for the proposed project exist, the applicant shall demonstrate that the least costly or 4 most effective alternative has been proposed. 5 6 (5) Financial and operational projections for the project shall demonstrate 7 the availability of funds for capital and operating needs as well as the 8 immediate and long-term financial feasibility of the proposal, based 9 upon reasonable projections of the costs of and charges for providing 10 health services by the person proposing the service. (6) The applicant shall demonstrate that the proposed project will not 11 12 result in unnecessary duplication of existing or approved health service 13 capabilities or facilities. The applicant shall show evidence of the availability of resources, 14 **(7)** 15 including health manpower and management personnel, for the provision of the services proposed to be provided. Further, the applicant 16 shall show that the use of these resources for provision of these services will 17 not preclude alternative uses of these resources to fulfill other more 18 19 important needs identified by the applicable State Health Plan. 20 (8) The applicant shall demonstrate that the provider of the proposed 21 services will make available, or otherwise make arrangements for, the provision of the necessary ancillary and support services. 22 23 applicant shall also demonstrate that the proposed service will be 24 coordinated with the existing health care system. An applicant proposing to provide a substantial portion of the project's (9) 25 26 services to individuals not residing in the health service area in which 27 the project is located, or in adjacent health service areas, shall 28 document the special needs and circumstances that warrant service to 29 these individuals. 30 (10)When applicable, the applicant shall show that the special needs of health maintenance organizations will be fulfilled by the project. 31 32 Specifically, the applicant shall show that the project accommodates: The needs of enrolled members and reasonably anticipated new 33 34 members of the HMO for the health service to be provided by 35 the organization; and The availability of new health services from non-HMO 36 b. providers or other HMOs in a reasonable and cost-effective 37 manner which is consistent with the basic method of operation 38 of the HMO. In assessing the availability of these health 39 40 services from these providers, the applicant shall consider only whether the services from these providers: 41 Would be available under a contract of at least five years' 42 1. 43 duration;

by personal physicians.

- The applicant shall demonstrate that the proposed health services accommodate the clinical needs of health professional training programs in the area, as applicable.
  - (15) to (18) Repealed by Session Laws 1987, c. 511, s. 1.
  - (18a) The applicant shall demonstrate the expected effects of the proposed services on competition in the proposed service area, including how any enhanced competition will have a positive impact upon the cost effectiveness, quality, and access to the services proposed; and in the case of applications for services where competition between providers will not have a favorable impact on cost effectiveness, quality, and access to the services proposed, the applicant shall demonstrate that its application is for a service on which competition will not have a favorable impact.
  - (19) Repealed by Session Laws 1987, c. 511, s. 1.
    - (20) An applicant already involved in the provision of health services shall provide evidence that quality care has been provided in the past.
  - (21) Repealed by Session Laws 1987, c. 511, s. 1.
  - (b) The Department is authorized to adopt rules for the review of particular types of applications that will be used in addition to those criteria outlined in subsection (a) of this section and may vary according to the purpose for which a particular review is being conducted or the type of health service reviewed. No such rule adopted by the Department shall require an academic medical center teaching hospital, as defined by the State Medical Facilities Plan, to demonstrate that any facility or service at another hospital is being appropriately utilized in order for that academic medical center teaching hospital to be approved for the issuance of a certificate of need to develop any similar facility or service.
    - (c) Repealed by Session Laws 1987, c. 511, s. 1." Sec. 7. G.S. 131E-184 reads as rewritten:

### "§ 131E-184. Exemptions from review.

- (a) Except as provided in subsection (b), the Department shall exempt from certificate of need review a proposed capital expenditure if it receives notice from the entity proposing to make the capital expenditure, which notice includes an explanation of why the expenditure is required: required, for any of the following:
  - (1) To eliminate or prevent imminent safety hazards as defined in federal, State, or local fire, building, or life safety codes or regulations; regulations.
  - (1a) To comply with State licensure standards; standards.
  - (1b) To comply with accreditation or certification standards which must be met to receive reimbursement under Title XVIII of the Social Security Act or payments under a State plan for medical assistance approved under Title XIX of that act; act.
  - (2) Repealed by Session Laws 1987, c. 511, s. 1.
  - (3) To provide data processing equipment; equipment.

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- To provide parking, heating or cooling systems, elevators, or other **(4)** 1 2 basic plant or mechanical improvements, unless these activities are 3 integral portions of a project that involves the construction of a new health service facility or portion thereof and that is subject to 4 5 certificate of need review; or review. 6 (5) To replace or repair facilities destroyed or damaged by accident or 7
  - natural disaster.
  - To provide any nonhealth service facility or service. <u>(6)</u>
  - **(7)** To provide replacement equipment.
  - (8) To provide for the relocation of a health service facility bed under the same ownership on the same campus.
  - (9) To provide for a physician office building, provided the building does not include new institutional health services.
  - Those portions of a proposed project which are not proposed for one or more of the purposes under subsection (a) of this section are subject to certificate of need review, if these non-exempt portions of the project are new institutional health services under G.S. 131E-176(16).
  - The Department shall exempt from certificate of need review any conversion of existing acute care beds to psychiatric beds provided:
    - The hospital proposing the conversion has executed a contract with the (1) Department's Division of Mental Health, Developmental Disabilities, and Substance Abuse Services and/or one or more of the Area Mental Health, Developmental Disabilities, and Substance Abuse Authorities to provide psychiatric beds to patients referred by the contracting agency or agencies; and
    - The total number of beds to be converted shall not be more than twice (2) the number of beds for which the contract pursuant to subdivision (1) of this subsection shall provide."

Sec. 8. G.S. 131E-185 reads as rewritten:

## "§ 131E-185. Review process.

- Repealed by Session Laws 1987, c. 511, s. 1. (a)
- Except as provided in subsection (c) of this section, there shall be a time limit of 90 days for review of the applications, beginning on the day established by rule as the day on which applications for the particular service in the service area shall begin review.
  - (1) Any person may file written comments and exhibits concerning a proposal under review with the Department, not later than 30 days after the date on which the application begins review. These written comments may include:
    - Facts relating to the service area proposed in the application; a.
    - Facts relating to the representations made by the applicant in its b. application, and its ability to perform or fulfill the representations made;

- c. Discussion and argument regarding whether, in light of the material contained in the application and other relevant factual material, the application complies with relevant review criteria, plans, and standards.
- (2) No more than 20 days from the conclusion of the written comment period, the Department shall ensure that a public hearing is conducted at a place within the appropriate health service area if one or more of the following circumstances apply; the review to be conducted is competitive; the proponent proposes to spend five million dollars (\$5,000,000) or more; a written request for a public hearing is received before the end of the written comment period from an affected party as defined in G.S. 131E-188(c); or the agency determines that a hearing is in the public interest. At such public hearing oral arguments may be made regarding the application or applications under review; and this public hearing shall include the following:
  - a. An opportunity for the proponent of each application under review to respond to the written comments submitted to the Department about its application;
  - b. An opportunity for any affected person as defined in G.S. 131E-188(c), except one of the proponents, to present comments regarding the applications under review;
  - c. An opportunity for a representative of the Department, or such other person or persons who are designated by the Department to conduct the hearing, to question each proponent of applications under review with regard to the contents of the application;

The Department shall maintain a recording of any required public hearing on an application until such time as the Department's final decision is issued, or until a final agency decision is issued pursuant to a contested case hearing, whichever is later; and any person may submit a written synopsis or verbatim statement that contains the oral presentation made at the hearing.

- (3) The Department may contract or make arrangements with a person or persons located within each health service area for the conduct of such public hearings as may be necessary. The Department shall publish, in each health service area, notice of the contracts that it executes for the conduct of those hearings.
- (4) Within 15 days from the beginning of the review of an application or applications proposing the same service within the same service area, the Department shall publish notice of the deadline for receipt of written comments, of the time and place scheduled for the public hearing regarding the application or applications under review, and of the name and address of the person or agency that will preside.

- (5) The Department shall maintain all written comments submitted to it during the written comment stage and any written submissions received at the public hearing as part of the Department's file respecting each application or group of applications under review by it. The application, written comments, and public hearing comments, together with all documents that the Department used in arriving at its decision, from whatever source, and any documents that reflect or set out the Department's final analysis of the application or applications under review, shall constitute the Department's record for the application or applications under review.
  - (a2) When an expedited review has been approved by the Department, no public hearing shall be held. The Department may contact the applicant and request additional or clarifying information, amendments to, or substitutions for portions of the application. The Department may negotiate conditions to be imposed on the certificate of need with the applicant.
  - (b) Repealed by Session Laws 1991 (Reg. Sess., 1992), c. 900, s. 137(a), effective July 8, 1992.
  - (c) The Department may extend the review period for a period not to exceed 60 days and provide notice of such extension to all applicants. For expedited reviews, the Department may extend the review period only if it has requested additional substantive information from the applicant."

Sec. 9. G.S. 131E-188 reads as rewritten:

## "§ 131E-188. Administrative and judicial review.

(a) After a decision of the Department to issue, deny or withdraw a certificate of need or exemption or to issue a certificate of need pursuant to a settlement agreement with an applicant to the extent permitted by law, any affected person, as defined in subsection (c) of this section, shall be entitled to a contested case hearing under Article 3 of Chapter 150B of the General Statutes. A petition for a contested case shall be filed within 30 days after the Department makes its decision. When a petition is filed, the Department shall send notification of the petition to the proponent of each application that was reviewed with the application for a certificate of need that is the subject of the petition. Any affected person shall be entitled to intervene in a contested case.

A contested case shall be conducted in accordance with the following timetable:

- (1) An administrative law judge or a hearing officer, as appropriate, shall be assigned within 15 days after a petition is filed.
- (2) The parties shall complete discovery within 90 days after the assignment of the administrative law judge or hearing officer.
- (3) The hearing at which sworn testimony is taken and evidence is presented shall be held within 45 days after the end of the discovery period.
- The administrative law judge or hearing officer shall make his recommended decision within 75 days after the hearing.

The Department shall make its final decision within 30 days of receiving the official record of the case from the Office of Administrative Hearings.

The administrative law judge or hearing officer assigned to a case may extend the deadlines in subdivisions (2) through (4) so long as the administrative law judge or hearing officer makes his recommended decision in the case within 270 days after the petition is filed. The Department may extend the deadline in subdivision (5) for up to 30 days by giving all parties written notice of the extension.

(a1) On or before the date of filing a petition for a contested case hearing on the approval of an applicant for a certificate of need, the petitioner shall deposit a bond with the clerk of superior court where the new institutional health service that is the subject of the petition is proposed to be located. The bond shall be secured by cash or its equivalent in an amount equal to five percent (5%) of the cost of the proposed new institutional health service that is the subject of the petition, but may not be less than five thousand dollars (\$5,000) and may not exceed fifty thousand dollars (\$50,000). A petitioner who received approval for a certificate of need and is contesting only a condition in the certificate is not required to file a bond under this subsection.

The applicant who received approval for the new institutional health service that is the subject of the petition may bring an action against a bond filed under this subsection in the superior court of the county where the bond was filed. Upon finding that the petition for a contested case was frivolous or filed to delay the applicant, the court may award the applicant part or all of the bond filed under this subsection. At the conclusion of the contested case, if the court does not find that the petition for a contested case was frivolous or filed to delay the applicant, the petitioner shall be entitled to the return of the bond deposited with the superior court upon demonstrating to the clerk of superior court where the bond was filed that the contested case hearing is concluded.

- (b) Any affected person who was a party in a contested case hearing shall be entitled to judicial review of all or any portion of any final decision of the Department in the following manner. The appeal shall be to the Court of Appeals as provided in G.S. 7A-29(a). The procedure for the appeal shall be as provided by the rules of appellate procedure. The appeal of the final decision of the Department shall be taken within 30 days of the receipt of the written notice of <u>final decision decision</u>, <u>required by G.S. 131E-187</u> and notice of appeal shall be filed with the Division of Facility Services, Department of Human Resources and <u>with served on all other affected persons</u> who were parties to the contested hearing.
- (b1) Before filing an appeal of a <u>final</u> decision by the Department granting a certificate of need, the affected person shall deposit a bond with the Clerk of the Court of Appeals. The bond shall be secured by cash or its equivalent in an amount equal to five percent (5%) of the cost of the proposed new institutional health service that is the subject of the appeal, but may not be less than five thousand dollars (\$5,000) and may not exceed fifty thousand dollars (\$50,000). A holder of a certificate of need who is appealing only a condition in the certificate is not required to file a bond under this subsection.

 If the Court of Appeals finds that the appeal was frivolous or filed to delay the applicant, the court shall remand the case to the superior court of the county where a bond was filed for the contested case hearing on the certificate of need. The superior court may award the holder of the certificate of need part or all of the bond. The court shall award the holder of the certificate of need reasonable attorney fees and costs incurred in the appeal to the Court of Appeals. If the Court of Appeals does not find that the appeal was frivolous or filed to delay the applicant and does not remand the case to superior court for a possible award of all or part of the bond to the holder of the certificate of need, the person originally filing the bond shall be entitled to a return of the bond.

(c) The term 'affected persons' includes: the applicant; the health systems agency for the health service area in which the proposed project is to be located; health systems agencies serving contiguous health service areas or located within the same standard metropolitan statistical area; any person residing within the geographic area served or to be served by the applicant; any person who regularly uses health service facilities within that geographic area; health service facilities and health maintenance organizations (HMOs) located in the health service area in which the project is proposed to be located, which provide services similar to the services of the facility under review; health service facilities and HMOs which, prior to receipt by the agency of the proposal being reviewed, have formally indicated an intention to provide similar services in the future; third party payers who reimburse health service facilities for services in the health service area in which the project is proposed to be located; and any agency which establishes rates for health service facilities or HMOs located in the health service area in which the project is proposed to be located."

Sec. 10. G.S. 131E-189 reads as rewritten:

#### "§ 131E-189. Withdrawal of a certificate of need.

- (a) The Department shall specify in each certificate of need the time the holder has to make the service or equipment available or to complete the project and the timetable to be followed. The timetable shall be the one proposed by the holder of the certificate of need unless the Department specifies a different timetable in its decision letter. The holder of the certificate shall submit such periodic reports on his progress in meeting the timetable as may be required by the Department. If no progress report is provided or, after reviewing the progress, the Department determines that the holder of the certificate is not meeting the timetable and the holder cannot demonstrate that it is making good faith efforts to meet the timetable, the Department may withdraw the certificate. If the Department determines that the holder of the certificate is making a good faith effort to meet the timetable, the Department may, at the request of the holder, extend the timetable for a specified period.
- (b) The Department may withdraw any certificate of need, if the holder of the certificate fails to develop and operate the service in a manner consistent with the representations made in the application or with any condition or conditions the Department placed on the certificate of need.
- (c) The Department may immediately withdraw any certificate of need if the holder of the certificate, before completion of the project or operation of the facility,

transfers ownership or control of the <u>facility facility</u>, the <u>project</u>, or the <u>certificate of need</u>. Any transfer after that time will be subject to the requirement that the service be provided consistent with the representations made in the application and any applicable conditions the Department placed on the certificate of need. Transfers resulting from <u>death or personal illness</u> or other good cause, as determined by the Department, shall not result in withdrawal if the Department receives prior written notice of the transfer and <u>finds good cause</u>. Transfers resulting from death shall not result in withdrawal <u>approves</u> it."

Sec. 11. G.S. 131E-190 reads as rewritten:

### "§ 131E-190. Enforcement and sanctions.

- (a) Only those new institutional health services which are found by the Department to be needed as provided in this Article and granted certificates of need shall be offered or developed within the State.
- (b) No formal commitments made for financing, construction, or acquisition regarding the offering or development of a new institutional health service shall be made by any person unless a certificate of need for such service or activities has been granted.
- (c) Nothing in this Article shall be construed as terminating the P.L. 92-603, Section 1122, capital expenditure program or the contract between the State of North Carolina and the United States under that program. The sanctions available under that program and contract, with regard to the determination of whether the amounts attributable to an applicable project or capital expenditure project should be included or excluded in determining payments to the proponent under Titles V, XVIII, and XIX of the Social Security Act, shall remain available to the State.
- (d) If any person proceeds to offer or develop a new institutional health service without having first obtained a certificate of need for such services, the penalty for such violation of this Article and rules hereunder may include the withholding of federal and State funds under Titles V, XVIII, and XIX of the Social Security Act for reimbursement of capital and operating expenses related to the provision of the new institutional health service.
- (e) The Department may revoke or suspend the license of any person who proceeds to offer or develop a new institutional health service without having first obtained a certificate of need for such services.
- (f) The Department may assess a civil penalty of not more than twenty thousand dollars (\$20,000) against any person who knowingly offers or develops any new institutional health service within the meaning of this Article without a certificate of need issued under this Article and the rules pertaining thereto, or in violation of the terms or conditions of such a certificate, whenever it determines a violation has occurred and each time the service is provided in violation of this provision. In determining the amount of the penalty the Department shall consider the degree and extent of harm caused by the violation and the cost of rectifying the damage. A person who is assessed a penalty shall be notified of the penalty by registered or certified mail. The notice shall state the reasons for the penalty. If a person fails to pay a penalty, the Department shall refer the matter to the Attorney General for collection. For the

- purpose of this subsection, the word 'person' shall not include an individual in his capacity as an officer, director, or employee of a person as otherwise defined in this Article.
- (g) No agency of the State or any of its political subdivisions may appropriate or grant funds or financially assist in any way a person, applicant, or facility which is or whose project is in violation of this Article.
- (h) If any person proceeds to offer or develop a new institutional health service without having first obtained a certificate of need for such services, the Secretary of Human Resources or any person aggrieved, as defined by G.S. 150B-2(6), may bring a civil action for injunctive relief, temporary or permanent, against the person offering, developing or operating any new institutional health service. The action may be brought in the superior court of any county in which the health service facility is located or in the superior court of Wake County.
- (i) If the Department determines that the recipient of a certificate of need, or its successor, is operating a service which materially differs from the representations made in its application for that certificate of need, the Department may bring an action in Wake County Superior Court or the superior court of any county in which the certificate of need is to be utilized for injunctive relief, temporary or permanent, requiring the recipient, or its successor, to materially comply with the representations in its application. The Department may also bring an action in Wake County Superior Court or the superior court of any county in which the certificate of need is to be utilized to enforce the provisions of this subsection and G.S. 131E-181(b) and the rules adopted in accordance with this subsection and G.S. 131E-181(b)."
- Sec. 12. This act is effective upon ratification, and applies to any person, trust or estate, partnership, corporation, the State, any political subdivision of the State, and any other comparable entity that undertakes or is undertaking to offer or develop new institutional health services as defined in G.S. 131E-176(16). This act shall not affect litigation pending on the date of ratification.