

GENERAL ASSEMBLY OF NORTH CAROLINA

SESSION 1991

S

1

SENATE BILL 540

Short Title: State Emp. Health Plan Changes.

(Public)

Sponsors: Senator Murphy.

Referred to: Pensions and Retirement.

April 10, 1991

A BILL TO BE ENTITLED

AN ACT TO PROVIDE FOR TECHNICAL AND OTHER CLARIFYING CHANGES  
IN THE TEACHERS' AND STATE EMPLOYEES' COMPREHENSIVE MAJOR  
MEDICAL PLAN.

The General Assembly of North Carolina enacts:

Section 1. G.S. 135-39.4A(f) reads as rewritten:

"(f) The Executive Administrator may employ such clerical and professional staff, and such other assistance as may be necessary to assist the Executive Administrator and the Board of Trustees in carrying out their duties and responsibilities under this Article. The Executive Administrator may also negotiate, renegotiate and execute contracts with third parties in the performance of his duties and responsibilities under this Article; provided any contract negotiations, renegotiations and execution with a Claims Processor or with an optional prepaid hospital and medical benefit plan or with a preferred provider of institutional or professional hospital and medical care shall be done only after consultation with the Committee on Employee Hospital and Medical Benefits."

Sec. 2. G.S. 135-39.5 reads as rewritten:

**"§ 135-39.5. Powers and duties of the Executive Administrator and Board of Trustees.**

The Executive Administrator and Board of Trustees of the Teachers' and State Employees' Comprehensive Major Medical Plan shall have the following powers and duties:

- (1) Supervising and monitoring of the Claims Processor.
- (2) Providing for enrollment of employees in the Plan.

- 1 (3) Communicating with employees enrolled under the Plan.
- 2 (4) Communicating with health care providers providing services under
- 3 the Plan.
- 4 (5) Making payments at appropriate intervals to the Claims Processor for
- 5 benefit costs and administrative costs.
- 6 (6) Conducting administrative reviews under G.S. 135-39.7.
- 7 (7) Annually assessing the performance of the Claims Processor.
- 8 (8) Preparing and submitting to the Governor and the General Assembly
- 9 cost estimates for the health benefits plan, including those required by
- 10 Article 15 of Chapter 120 of the General Statutes.
- 11 (9) Recommending to the Governor and the General Assembly changes or
- 12 additions to the health benefits program and health care cost
- 13 containment programs, together with statements of financial and
- 14 actuarial effects as required by Article 15 of Chapter 120 of the
- 15 General Statutes.
- 16 (10) Working with State employee groups to improve health benefit
- 17 programs.
- 18 (11) Repealed by Session Laws 1985, c. 732, s. 9.
- 19 (12) Determining basis of payments to health care providers, including
- 20 payments in accordance with G.S. 58-260.6.
- 21 (13) Requiring bonding of the Claims Processor in the handling of State
- 22 funds.
- 23 (14) Repealed by Session Laws 1985, c. 732, s. 7.
- 24 (15) In case of termination of the contract under G.S. 135-39.5A, to select a
- 25 new Claims Processor, after competitive bidding procedures approved
- 26 by the Department of Administration.
- 27 (16) Notwithstanding the provisions of Part 3 of this Article, to formulate
- 28 and implement cost-containment measures which are not in direct
- 29 conflict with that Part.
- 30 (17) Implementing pilot programs necessary to evaluate proposed cost
- 31 containment measures which are not in direct conflict with Part 3 of
- 32 this Article, and expending funds necessary for the implementation of
- 33 such programs.
- 34 (18) Authorizing coverage for alternative forms of care not otherwise
- 35 provided by the Plan in individual cases when medically necessary,
- 36 medically equivalent to services covered by the Plan, and when such
- 37 alternatives would be less costly than would have been otherwise.
- 38 (19) Establishing and operating a hospital bill audit program and a fraud
- 39 detection program.
- 40 (20) Determine administrative and medical policies that are not in direct
- 41 conflict with Part 3 of this Article upon the advice of the Claims
- 42 Processor and upon the advice of the Plan's consulting actuary when
- 43 Plan costs are involved.

1           (21) Supervise the payment of claims and all other disbursements under this  
2           Article, including the recovery of any disbursements that are not made  
3           in accordance with the provisions of this Article."

4           Sec. 3. G.S. 135-39.5B reads as rewritten:

5   **"§ 135-39.5B. Prepaid plans.**

6           The Executive Administrator and Board of Trustees may, after consultation with the  
7           Committee on Employee Hospital and Medical Benefits, provide for optional prepaid  
8           hospital and medical benefits plans. Benefits offered under such optional plans shall be  
9           comparable to those offered under the Plan. The amounts of State funds contributed for  
10          such optional plans shall not be more than the amounts contributed for each person  
11          eligible under G.S. 135-40.2 on a noncontributory Employee Only basis, with the  
12          person selecting an optional plan paying any excess, if necessary. The amount of State  
13          funds contributed to such optional plans shall also not exceed the amount of an optional  
14          plan's cost for Employee Only coverage. ~~The provisions of G.S. 57B-11 shall not apply to~~  
15          ~~any optional prepaid hospital and medical benefits plans provided for by the Executive~~  
16          ~~Administrator and Board of Trustees.~~ The Executive Administrator and Board of Trustees  
17          are authorized to assess and collect fees from participating optional plans provided by  
18          this section for administrative purposes and for risk management purposes. Such fees  
19          may be based upon the enrollees' risk factors and the number and types of contracts  
20          enrolled by each participating optional plan, and may be collected by the Plan in a  
21          manner prescribed by the Executive Administrator and Board of Trustees. In no  
22          instance shall benefits be paid under Part 3 of this Article for persons enrolled in an  
23          optional prepaid hospital and medical benefit plan authorized under this section on and  
24          after the effective date of enrollment in the optional prepaid plan, except in cases of  
25          continuous hospital confinement approved by the Executive Administrator."

26          Sec. 4. G.S. 135-39.6A reads as rewritten:

27   **"§ 135-39.6A. Premiums set.**

28          The Executive Administrator and Board of Trustees shall, from time to time,  
29          establish premium rates for the Comprehensive Major Medical Plan except as they may  
30          be established by the General Assembly in the Current Operations Appropriations Act,  
31          and establish regulations for payment of the premiums. Premium rates shall be  
32          established for coverages where Medicare is the primary payer of health benefits  
33          separate and apart from the rates established for coverages where Medicare is not the  
34          primary payer of health benefits."

35          Sec. 5. G.S. 135-39.7 reads as rewritten:

36   **"§ 135-39.7. Administrative review.**

37          If, after exhaustion of internal appeal handling as outlined in the contract with the  
38          Claims Processor any person is aggrieved, the Claims Processor shall bring the matter to  
39          the attention of the Executive Administrator and Board of Trustees, which may make a  
40          binding decision on the matter in accordance with procedures established by the  
41          Executive Administrator and Board of Trustees. The Executive Administrator and  
42          Board of Trustees shall provide a written summary of the decisions made pursuant to  
43          this section to all employing units, all health benefit representatives, the oversight team  
44          provided for in G.S. 135-39.3, all relevant health care providers affected by a decision,

1 and to any other parties requesting a written summary and approved by the Executive  
2 Administrator and Board of Trustees to receive a summary immediately following the  
3 issuance of a decision."

4 Sec. 6. G.S. 135-39.8 reads as rewritten:

5 **"§ 135-39.8. Rules and regulations.**

6 The Executive Administrator and Board of Trustees may issue rules and regulations  
7 to implement Parts 2 and 3 of this Article. Rules and regulations of the Board of  
8 Trustees shall remain in effect until amended or repealed by the Executive  
9 Administrator and Board of Trustees. The Executive Administrator and Board of  
10 Trustees shall provide a written description of the rules and regulations issued under this  
11 section to all employing units, all health benefit representatives, the oversight team  
12 provided for in G.S. 135-39.3, all relevant health care providers affected by a rule or  
13 regulation, and to any other parties requesting a written description and approved by the  
14 Executive Administrator and Board of Trustees to receive a description on a timely  
15 basis."

16 Sec. 7. G.S. 135-39.10 reads as rewritten:

17 **"§ 135-39.10. Meaning of 'Executive Administrator and Board of Trustees'.**

18 Whenever in this Article the words 'Executive Administrator and Board of Trustees'  
19 appear, they mean that the Executive Administrator shall have the power, duty, right,  
20 responsibility, privilege or other function mentioned, after consulting with the Board of  
21 Trustees of the Teachers' and State Employees' Comprehensive Major Medical Plan, ~~or~~  
22 ~~its Executive Committee-Plan."~~

23 Sec. 8. G.S. 135-40.1 is amended by adding a new subdivision to read:

24 "(7.1) Experimental/Investigational Medical Procedures. – The use of any  
25 treatment, procedure, facility, equipment, drug, device, or supply not  
26 recognized as having scientifically established medical value nor  
27 accepted as standard medical treatment for the condition being treated  
28 as determined by the Executive Administrator and Board of Trustees  
29 upon the advice of the Claims Processor, nor any such items requiring  
30 federal or other governmental agency approval not granted at the time  
31 services were rendered. The Executive Administrator and Board of  
32 Trustees may overturn the advice of the Claims Processor upon  
33 convincing evidence from the American Medical Association, North  
34 Carolina Medical Society, the United States Health Care Financing  
35 Administration, medical technological journals, and other major  
36 United States insurers of health care expenses on a consensus of  
37 medical value and accepted standard medical treatment."

38 Sec. 9. Effective October 1, 1982, G.S. 135-40.3(b) is amended by adding a  
39 new subdivision to read:

40 "(3) Retiring employees and dependents enrolled when first eligible after  
41 an employee's retirement are subject to no waiting period for  
42 preexisting conditions under the Plan. Retiring employees not enrolled  
43 or not adding dependents when first eligible after an employee's  
44 retirement may enroll later on the first of any following month, but

1           will be subject to a 12-month waiting period for preexisting conditions  
2           except as provided in subdivision (a)(3) of this section."

3           Sec. 10. G.S. 135-40.3(b) is amended by adding a new subdivision to read:

4           "(4) Employees and dependents reenrolled within 12 months after a  
5           termination of enrollment, regardless of the employing units involved,  
6           shall not be considered as newly-eligible employees or dependents for  
7           the purposes of waiting periods and preexisting conditions.  
8           Employees and dependents transferring from optional prepaid plans in  
9           accordance with G.S. 135-39.5B; employees and dependents  
10           immediately returning to service from an employing unit's approved  
11           periods of leave without pay for illness, injury, educational  
12           improvement, workers' compensation, parental duties, or for military  
13           reasons; employees and dependents immediately returning to service  
14           from a reduction in an employing unit's work force; retiring employees  
15           and dependents reenrolled in accordance with G.S. 135-40.3(b)(3);  
16           formerly-enrolled dependents reenrolling as eligible employees;  
17           formerly-enrolled employees reenrolling as eligible dependents; and  
18           employees and dependents reenrolled without waiting periods and  
19           preexisting conditions under specific rules and regulations adopted by  
20           the Executive Administrator and Board of Trustees in the best interests  
21           of the Plan shall not be considered reenrollments for the purpose of  
22           this subdivision. Furthermore, employees accepting permanent, full-  
23           time appointments who had previously worked in a part-time or  
24           temporary position and their qualified dependents shall not be covered  
25           by waiting periods and preexisting conditions under this division  
26           provided enrollment as a permanent, full-time employee is made when  
27           the employee and his dependents are first eligible to enroll."

28           Sec. 11. G.S. 134-40.3 is amended by adding a new subsection to read:

29           "(e) Notwithstanding any other provision of this section, no coverage under the  
30           Plan shall become effective prior to the payment of premiums required by the Plan."

31           Sec. 12. G.S. 135-40.5(d) reads as rewritten:

32           "(d) **Second Surgical Opinions.** – The Plan will pay one hundred percent (100%)  
33 of usual, reasonable and customary charges for one presurgical consultation by a second  
34 surgeon or other qualified physician as determined by the Claims Processor and  
35 Executive Administrator regarding the performance of nonemergency surgery. The Plan  
36 will also pay one hundred percent (100%) of the reasonable and customary charges for  
37 diagnostic, laboratory and x-ray examinations required by the second surgeon. Second  
38 surgical opinions for tonsillectomy and adenoidectomy procedures may be provided by  
39 Board-qualified pediatricians and family practitioners when qualified surgeons are not  
40 available to provide second surgical opinions. Should the first two opinions differ as to  
41 the necessity of surgery, the Plan will pay one hundred percent (100%) of reasonable  
42 and customary charges for the consultation of the third surgeon.

43           As used in this section and the provisions of G.S. 135-40.8(b), second surgical  
44 ~~opinions~~ opinions, and third surgical opinions when the first two opinions differ as to the

1 necessity of surgery, shall be required for the following procedures otherwise covered  
2 by the ~~Plan~~ Plan as the primary payer of health benefits: hysterectomy, revision of the  
3 nasal structure, coronary artery bypass surgery, and surgery on the knee (except in  
4 procedures involving ~~orthoscopic~~ arthroscopic surgery when the diagnosis and the  
5 surgery can be performed in the same procedure and through the same incision). Second  
6 surgical opinions for coronary by-pass surgery may be provided by doctors who are  
7 Board-qualified in internal medicine when qualified surgeons are not available to  
8 provide a second surgical opinion. The Claims Processor may waive the requirement for  
9 obtaining a second surgical opinion required by this subsection or required by G.S. 135-  
10 40.8(b) if the location and availability of surgeons qualified to provide second opinions  
11 creates an unjust hardship or if the medical condition of the patient would be adversely  
12 affected."

13 Sec. 13. Effective January 1, 1986, G.S. 135-40.6(2) reads as rewritten:

14 "(2) Limitations and Exclusions to In-Hospital Benefits. –

- 15 a. The services of physicians, surgeons and technicians not  
16 employed by or under contract to the hospital are not covered.
- 17 b. Any admission for diagnostic tests or procedures which could  
18 be, and generally are, performed on an outpatient basis, if no  
19 hospitalization would have been required except for such  
20 diagnostic services is not covered. However, benefits are  
21 provided at ninety percent (90%) of Plan benefits for diagnostic  
22 tests and procedures consistent with the symptoms or diagnosis  
23 for which admitted.
- 24 c. The Plan will not cover any admission to a hospital prior to the  
25 effective date of coverage or beginning prior to the expiration  
26 of any waiting period so long as the individual remains  
27 continuously in a hospital.
- 28 d. Hospitalization for custodial, domiciliary or sanitarium care, or  
29 rest cures, is not covered.
- 30 e. Hospitalization for dental care and treatment is not covered,  
31 except when a hospital setting is medically necessary.
- 32 f. Prior to admission for scheduled inpatient hospitalization, the  
33 admitting physician shall contact the Plan and secure approval  
34 certification for an inpatient admission, including a length of  
35 stay, based upon clinical criteria established by the medical  
36 community, before any in-hospital benefits are allowed under  
37 G.S. 135-40.8(a). Effective January 1, 1987, failure to secure  
38 certification, or denial of certification, shall result in in-hospital  
39 benefits being allowed at the rate maximum amount of out-of-  
40 pocket expenses established by G.S. 135-40.8(b). Denial of  
41 certification by the Plan shall be made only after contact with  
42 the admitting physician and shall be subject to appeal to the  
43 Executive Administrator and Board of Trustees. Inpatient  
44 hospital admission and length of stay certifications required by

1                    this subdivision do not apply to inpatient admissions outside of  
2                    the United States. While approval certification for inpatient  
3                    admissions is required to be initiated by the admitting  
4                    physician, the employee or individual covered by the Plan shall  
5                    be responsible for insuring that the required certification is  
6                    secured."

7                    Sec. 14. Effective October 1, 1991, G.S. 135-40.6(2), as amended by Section  
8                    13 of this act, reads as rewritten:

9                    "(2) Limitations and Exclusions to In-Hospital Benefits. –

- 10                    a. The services of physicians, surgeons and technicians not  
11                    employed by or under contract to the hospital are not covered.
- 12                    b. Any admission for diagnostic tests or procedures which could  
13                    be, and generally are, performed on an outpatient basis, if no  
14                    hospitalization would have been required except for such  
15                    diagnostic services is not covered. However, benefits are  
16                    provided at ninety percent (90%) of Plan benefits for diagnostic  
17                    tests and procedures consistent with the symptoms or diagnosis  
18                    for which admitted.
- 19                    c. The Plan will not cover any admission to a hospital prior to the  
20                    effective date of coverage or beginning prior to the expiration  
21                    of any waiting period so long as the individual remains  
22                    continuously in a hospital.
- 23                    d. Hospitalization for custodial, domiciliary or sanitarium care, or  
24                    rest cures, is not covered.
- 25                    e. Hospitalization for dental care and treatment is not covered,  
26                    except when a hospital setting is medically necessary.
- 27                    f. Prior to admission for scheduled inpatient hospitalization, the  
28                    admitting physician shall contact the Plan and secure approval  
29                    certification for an inpatient admission, including a length of  
30                    stay, based upon clinical criteria established by the medical  
31                    community, before any in-hospital benefits are allowed under  
32                    G.S. 135-40.8(a). Immediately following an emergency or  
33                    unscheduled inpatient hospitalization, the admitting physician  
34                    shall contact the Plan and secure approval certification for the  
35                    admission's length of stay before any in-hospital benefits are  
36                    allowed under G.S. 135-40.8(a). Effective January 1, 1987,  
37                    failure to secure certification, or denial of certification, shall  
38                    result in in-hospital benefits being allowed at the rate maximum  
39                    amount of out-of-pocket expenses established by G.S. 135-  
40                    40.8(b). Denial of certification by the Plan shall be made only  
41                    after contact with the admitting physician and shall be subject  
42                    to appeal to the Executive Administrator and Board of Trustees.  
43                    Inpatient hospital admission and length of stay certifications  
44                    required by this subdivision do not apply to inpatient

1 admissions outside of the United States. While approval  
2 certification for inpatient admissions is required to be initiated  
3 by the admitting physician, the employee or individual covered  
4 by the Plan shall be responsible for insuring that the required  
5 certification is secured."

6 Sec. 15. Effective July 1, 1985, G.S. 135-40.7 is amended by adding a new  
7 subdivision to read:

8 "(16a) Charges in excess of negotiated rates allowed for preferred providers  
9 of institutional and professional medical care and services in  
10 accordance with the provisions of G.S. 135-40.4, when such preferred  
11 providers are reasonably available to provide institutional and  
12 professional medical care."

13 Sec. 16. G.S. 135-40.8(b) reads as rewritten:

14 "(b) Where a covered individual fails to obtain a second surgical opinion as  
15 required under the Plan, or where a covered individual elects to have a surgery  
16 performed that conflicts with a majority opinion of the rendered consultations that the  
17 surgery requiring a second or third surgical opinion is not necessary, the covered  
18 individual shall be responsible for fifty percent (50%) of the eligible expenses,  
19 provided, however, that no covered individual shall be required to pay, in addition to the  
20 expenses in subsection (a) above out-of-pocket in excess of five hundred dollars  
21 (\$500.00) per fiscal year."

22 Sec. 17. Unless otherwise stated, this act is effective upon ratification.